All Numbers in This Report Have Been Rounded To The Nearest Dollar

# ANNUAL FINANCIAL REPORT UPDATE DOCUMENT For The COUNTY of Jefferson County of Jefferson

For the Fiscal Year Ended 12/31/2022

## AUTHORIZATION

ARTICLE 3, SECTION 30 of the GENERAL MUNICPAL LAW:

1. \*\*\*Every Municipal Corporation \*\*\* shall annually make a report of its financial condition to the Comptroller. Such report shall be made by the Chief Fiscal Officer of such Municipal Corporation \*\*\*

5. All reports shall be certified by the officer making the same and shall be filed with the Comptroller \*\*\* It shall be the duty of the incumbent officer at the time such reports are required to be filed with the Comptroller to file such report \*\*\*

State of NEW YORK Office of The State Comptroller Division of Local Government and School Accountability Albany, New York 12236

#### COUNTY OF Jefferson

#### \*\*\* FINANCIAL SECTION \*\*\*

Financial Information for the following funds and account groups are included in the Annual Financial Report filed by your government for the fiscal year ended 2021 and has been used by the OSC as the basis for preparing this update document for the fiscal year ended 2022:

(A) GENERAL
(CD) SPECIAL GRANT
(D) COUNTY ROAD
(DM) ROAD MACHINERY
(EL) ENTERPRISE REFUSE/GARBAGE
(H) CAPITAL PROJECTS
(K) GENERAL FIXED ASSETS
(TA) AGENCY
(TC) CUSTODIAL
(V) DEBT SERVICE
(W) GENERAL LONG-TERM DEBT

All amounts included in this update document for 2021 represent data filed by your government with OSC as reviewed and adjusted where necessary.

#### \*\*\* SUPPLEMENTAL SECTION \*\*\*

The Supplemental Section includes the following sections:

- 1) Statement of Indebtedness
- 2) Schedule of Time Deposits and Investments
- 3) Bank Reconciliation
- 4) Local Government Questionnaire
- 5) Schedule of Employee and Retiree Benefits
- 6) Schedule of Energy Costs and Consumption

All numbers in this report will be rounded to the nearest dollar.

(A) GENERAL

Code Description	2021	EdoCodo	2022
Assets	2021	EdpCode	2022
Cash	19,042,204	A200	
Cash In Time Deposits	23,552,835	A200 A201	25,626,993
Petty Cash	23,352,833	A201 A210	14,720
TOTAL Cash		A210	
Investments In Securities	<b>42,609,759</b> 23,098,445	A450	<b>25,641,713</b> 49,353,981
Leases Receivable	23,096,445	A450 A454	49,333,981 905,060
		A404	
TOTAL Investments Taxes Receivable, Overdue	23,098,445	1060	<b>50,259,041</b> 8,899,048
Returned School Taxes Receivable	8,676,275	A260	3,026,083
City School Taxes Receivable	3,146,078	A280 A290	340,390
Delinquent Village Taxes Rec	426,294 621,888	A290 A295	909,101
Taxes Receivable, Pending	2,662	A295 A300	2,662
Property Acquired For Taxes	52,186	A300 A330	52,186
Allowance For Uncollectible Taxes	-4,139,762	A342	-4,379,885
TOTAL Taxes Receivable (net)	8,785,621	7,042	8,849,585
Accounts Receivable	2,440,314	A380	2,131,995
Allowance For Receivables (Credit)	-240,293	A389	-41,451
· · · ·		A309	
TOTAL Other Receivables (net) State And Federal, Social Services	<b>2,200,021</b> 7,671,651	A400	<b>2,090,544</b> 7,672,666
Due From State And Federal Government	5,508,979	A400 A410	6,202,292
-		A410	
TOTAL State And Federal Aid Receivables Due From Other Funds	13,180,630	A391	<b>13,874,958</b> 306,384
	750,000	A391	
TOTAL Due From Other Funds	750,000		306,384
Towns & Cities	357,819	A430	374,040
Due From Other Governments	5,780,099	A440	6,698,591
TOTAL Due From Other Governments	6,137,918		7,072,631
Inventory Of Materials And Supplies	55,910	A445	89,570
TOTAL Inventories	55,910		89,570
Prepaid Expenses	2,100,464	A480	3,674,859
TOTAL Prepaid Expenses	2,100,464		3,674,859
Cash Special Reserves		A230	
Cash In Time Deposits Special Reserves	13,250,878	A231	
Investments In Securities Special Reserves	2,397,980	A452	26,483,945
TOTAL Restricted Assets	15,648,858		26,483,945
Miscellaneous Current Assets		A489	0
TOTAL Other	0		0
TOTAL Assets and Deferred Outflows of Resources	114,567,626		138,343,230

#### (A) GENERAL

Balance Sheet

Code Description	2021	EdpCode	2022
Accounts Payable	8,569,178	A600	11,414,878
TOTAL Accounts Payable	8,569,178		11,414,878
Accrued Liabilities	1,229,279	A601	1,033,386
TOTAL Accrued Liabilities	1,229,279		1,033,386
Other Liabilities	10,595,034	A688	16,001,898
Overpayments & Clearing Account	50,296	A690	
Group Insurance	19,005	A720	18,093
TOTAL Other Liabilities	10,664,335		16,019,991
Due To Other Funds		A630	
TOTAL Due To Other Funds	0		0
Due To Other Governments	9,774,685	A631	9,966,823
State Retirement		A718	122,829
TOTAL Due To Other Governments	9,774,685		10,089,652
TOTAL Liabilities	30,237,477		38,557,907
Deferred Inflows of Resources			
Deferred Inflow of Resources	1,811,302	A691	3,464,788
Deferred Taxes	9,482,280	A694	8,586,812
TOTAL Deferred Inflows of Resources	11,293,582		12,051,600
TOTAL Deferred Inflows of Resources	11,293,582		12,051,600
Fund Balance			
Not in Spendable Form	2,906,374	A806	4,067,929
TOTAL Nonspendable Fund Balance	2,906,374		4,067,929
Workers' Compensation Reserve	466,594	A814	550,709
Unemployment Insurance Reserve	71,015	A815	72,225
Insurance Reserve	1,860,372	A863	1,871,820
Other Restricted Fund Balance	1,013,879	A899	1,577,023
TOTAL Restricted Fund Balance	3,411,860		4,071,777
Committed Fund Balance		A913	6,000,000
TOTAL Committed Fund Balance	0		6,000,000
Assigned Appropriated Fund Balance	4,099,877	A914	14,048,476
Assigned Unappropriated Fund Balance	8,856,441	A915	8,978,576
TOTAL Assigned Fund Balance	12,956,318		23,027,052
Unassigned Fund Balance	53,762,016	A917	50,566,965
TOTAL Unassigned Fund Balance	53,762,016		50,566,965
TOTAL Fund Balance	73,036,568		87,733,723
TOTAL Liabilities, Deferred Inflows And Fund Balance	114,567,627		138,343,230

(A) GENERAL

	n		
Code Description	2021	EdpCode	2022
Revenues			
Real Property Taxes	59,806,739	A1001	62,059,082
TOTAL Real Property Taxes	59,806,739		62,059,082
Gain From Sale of Tax Acq Property	975,034	A1051	870,247
Other Payments In Lieu of Taxes	630,003	A1081	536,068
Other Tax Items	306,805	A1089	319,063
Interest & Penalties On Real Prop Taxes	1,928,924	A1090	1,471,422
TOTAL Real Property Tax Items	3,840,766		3,196,800
Sales And Use Tax	97,313,446	A1110	100,661,022
Tax On Hotel Room Occupancy	510,969	A1113	621,448
Emergency Telephone System Surcharge	551,416	A1140	555,504
TOTAL Non Property Tax Items	98,375,831		101,837,974
Medical Examiner Fees	8	A1225	0
Treasurer Fees	28,550	A1230	30,967
Charges For Tax Redemption	256,564	A1235	228,841
Clerk Fees	2,369,156	A1255	2,138,333
Personnel Fees	11,425	A1260	7,034
Attorney Fees	255,951	A1265	238,237
Other General Departmental Income	727,425	A1289	829,411
Sheriff Fees	111,772	A1510	146,062
Altern To Incarceration Fees	2,170	A1515	1,574
Prisoner Charges	108,677	A1525	85,815
Public Pound Charges, Dog Control Fees	3,920	A1550	5,110
Safety Inspection Fees	104,861	A1560	119,798
Restitution Surcharge	6,219	A1580	6,887
Other Public Safety Departmental Income	106,050	A1589	90,513
Public Health Fees	45,077	A1601	108,311
Charges For Care of Handi Children	360	A1605	130
Home Nursing Charges	2,130,925	A1610	2,054,666
Early Interven Fees For Serv		A1621	0
Other Health Departmental Income	475,931	A1689	657,965
Airport Fees & Rentals	604,871	A1770	654,107
Airport Concessions	4,525	A1774	3,000
Airport Sales of Supplies	901,918	A1776	1,500,417
Other Transportation Departmental Income	128,514	A1789	97,640
Repay of Medical Assistance	188,994	A1801	137,208
Repayment of Family Assistance	690,427	A1809	575,034
Medical Incentive Earnings	244,258	A1811	100,472
Repayment of Child Care	891,551	A1819	361,902
Repayment of Juvenile Delinquent Care		A1823	0
Repayment of State Training School		A1829	0
Repayment of Safety Net Assistance	266,561	A1840	209,676
Repayment of Home Energy Assis	243,049	A1841	205,259
Repayments of Burials	4,130	A1848	0
Repayments of Day Care	15,762	A1855	4,795
Repayments of Services For Recipients	2,316	A1870	875
Charges-Programs For The Aging	88,477	A1972	70,880

(A) GENERAL

Code Description	2021	EdpCode	2022
Revenues	2021	Lapoode	2022
Other Home & Community Services Income	26,000	A2189	10,000
TOTAL Departmental Income	11,046,394	A2 100	10,680,919
General Services, Inter Government		40040	
Election Service Charges	432,902	A2210	405,889
Operating Cost Chrbcks, Ot Gov	576	A2215	70.040
Public Safety Services For Other Govts	91,341	A2238	70,340
Jail Facilities Services, Other Govts	80,932	A2260	120,747
Dog Control Services, Ot Govts	104,244 248,636	A2264 A2268	35,752 266,347
Health Services For Other Govts Or Dist	2,027,368	A2200 A2280	
Econ Assist, Other Govts	2,027,308	A2200 A2320	1,983,950
Programs For Aging, Other Govts	00,398	A2320 A2351	58,332
Misc Revenue, Other Govts			22,120
Share of Joint Activity, Other Govts		A2389	0
Debt Service, Other Govts		A2390	0
	0.040.007	A2392	0
TOTAL Intergovernmental Charges	3,046,397		2,963,477
Interest And Earnings	354,733	A2401	1,402,800
Rental of Real Property	165,375	A2410	143,510
Rental of Equipment		A2414	2,920
Lease Payments Collected		A2421	48,159
Commissions	11,865	A2450	11,422
TOTAL Use of Money And Property	531,973		1,608,811
Licenses, Other	40,066	A2545	
Permits, Other		A2590	52,955
TOTAL Licenses And Permits	40,066		52,955
Fines And Forfeited Bail	8,488	A2610	8,885
Stop-Dwi Fines	114,106	A2615	139,181
Forfeitures of Deposits		A2620	60
Forfeiture of Crime Prceeds Restricted	35,580	A2626	75,708
TOTAL Fines And Forfeitures	158,174		223,834
Sales of Scrap & Excess Materials	1,124	A2650	1,124
Sales of Forest Products	172,400	A2652	37,000
Sales, Other	4,313	A2655	5,344
Sales of Real Property	,	A2660	0
Sales of Equipment	49,470	A2665	35,747
Insurance Recoveries	14,376	A2680	50,134
Other Compensation For Loss	1,452,386	A2690	1,489,619
TOTAL Sale of Property And Compensation For Loss	1,694,069		1,618,968
Reimbursement of Medicare Part D Exp	461,490	A2700	391,183
Refunds of Prior Year's Expenditures	1,470,846	A2700	910,356
Gifts And Donations	79,797	A2701	87,786
Employees Contributions	2,125,037	A2703	1,996,622
Premium & Accrued Interest On Obligations	2,120,037	A2709 A2710	1,990,022
Vlt/tribal-State Compact Moneys		A2710 A2725	0
Opioid Settlement Funds		A2725 A2735	759,728
Unclassified (specify)	626	A2733 A2770	30,157
		, 2110	
TOTAL Miscellaneous Local Sources	4,137,796		4,175,832

#### (A) GENERAL

Code Description	2021	EdpCode	2022
Revenues			
State Aid Court Facilities	207,892	A3021	240,015
State Aid, Indigent Legal Services Fund	261,263	A3025	259,998
St Aid, District Attorney Salaries	142,940	A3030	144,769
St Aid Medical Examiner		A3035	0
St Aid, Real Property Tax Administration		A3040	577
ST. Aid, Records MgmT.		A3060	13,994
St Aid - Other (specify)	73,003	A3089	150,901
St Aid, Probation Services	701,937	A3310	627,176
St Aid, Navigation Law Enforcement		A3315	0
St Aid, Snowmobile Law Enforce		A3317	0
St Aid, Unified Court Budget Sec Costs		A3330	0
St Aid, Other Public Safety	235,851	A3389	0
St Aid, Public Safety-Cap Proj		A3397	0
St Aid, Public Health	769,393	A3401	864,837
St Aid Handicapped Children	2,340,831	A3446	2,910,920
Early Intervention State Aid	125,044	A3449	160,066
St Aid, Public Health, Other	70,638	A3450	241,724
St Aid, Narcotic Addiction Control	3,172,812	A3486	3,716,560
St Aid, Other Health	654,875	A3489	683,088
St Aid, Mental Health	2,914,342	A3490	3,269,802
St Aid, Other Transportation	57,701	A3589	22,485
St Aid, Highway Cap Projects		A3591	2,754,519
St Aid, Medical Assistance	-96,582	A3601	-80,037
St Aid, Family Assistance	304,724	A3609	334,416
St Aid, Social Services Administration	4,055,952	A3610	
St Aid, Safety Net	1,152,675	A3640	1,036,667
St Aid, Emergency Aid For Adults	35,156	A3642	44,660
St Aid, Day Care	1,411,925	A3655	1,756,412
St Aid, Services For Recipients	3,079,994	A3670	2,456,509
St Aid, Other Social Services		A3689	144,077
St Aid, Veterans Service Agencies		A3710	35,000
St Aid, Programs For Aging	725,260	A3772	579,149
St Aid-Economic Assistance	15,000	A3789	13,477
St Aid, Youth Programs	90,008	A3820	92,638
St Aid - Other Home And Community Service	77,422	A3989	129,660
TOTAL State Aid	22,580,056		22,604,059
Federal Aid - Other	181,440	A4089	5,297,940
Fed Aid, Crime Control	158,167	A4320	193,408
Fed Aid Other Public Safety	78,007	A4389	191,787
Early Intervention Federal	87,682	A4451	91,372
Fed Aid Alcohol Addiction Control		A4488	0
Federal Aid Other Health	776,535	A4489	1,282,041
Fed Aid, Mental Health	50,387	A4490	53,112
Fed Aid Other Transportation	1,020,668	A4589	1,118,154
Fed Aid, Medicaid Assistance	-65,868	A4601	-56,077
Fed Aid, Family Assistance	5,359,940	A4609	5,634,451
Fed Aid, Social Services Administration	4,913,646	A4610	5,053,662

#### (A) GENERAL

Code Description	2021	EdpCode	2022
Revenues			
Fed Aid, Food Stamp Program Admin	2,098,276	A4611	2,082,152
Flexible Fund For Family Services (fffs)	3,844,822	A4615	4,175,960
Fed Aid, Home Energy Assistance	-80,716	A4641	-92,499
Title Iv-B Funds	77,417	A4661	95,781
Fed Aid, Services For Recipients	1,812,050	A4670	1,882,140
Fed Aid Other Social Services	251,837	A4689	
Fed Aid, Programs For Aging	470,997	A4772	366,318
Fed Aid, Disaster Assistance	95,104	A4785	3,841
Fed Aid Other Econ Assist & Opport	39,000	A4789	0
Fed Aid, Youth Programs		A4820	0
TOTAL Federal Aid	21,169,391		27,373,543
TOTAL Revenues	226,427,652		238,396,254
Interfund Transfers	17,000	A5031	798,551
TOTAL Interfund Transfers	17,000		798,551
TOTAL Other Sources	17,000		798,551
TOTAL Detail Revenues And Other Sources	226,444,652		239,194,805

#### (A) GENERAL

	· · · · · · · · · · · · · · · · · · ·		
Code Description	2021	EdpCode	2022
Expenditures			
Legislative Board, Pers Serv	235,673	A10101	234,771
Legislative Board, Contr Expend	14,489	A10104	18,019
Legislative Board, Empl Bnfts	40,218	A10108	37,547
TOTAL Legislative Board	290,380		290,337
Clerk of Legis Board,pers Serv	505,903	A10401	541,136
Clerk of Legis Board,contr Expend	17,215	A10404	31,083
Clerk of Legis Board,empl Bnfts	273,328	A10408	271,078
TOTAL Clerk of Legis Board	796,446		843,297
Municipal Court, Contr Expend	1,860	A11104	2,190
TOTAL Municipal Court	1,860		2,190
Unified Court Budget Costs, Pers Serv		A11621	0
Unified Court Budget Costs, Contr Expend		A11624	0
Unified Court Budget Costs, Empl Bnfts		A11628	0
TOTAL Unified Court Budget Costs	0		0
District Attorney, Pers Serv	1,439,328	A11651	1,498,536
District Attorney,equip & Cap Outlay	60,386	A11652	101,187
District Attorney,contr Expend	171,600	A11654	201,509
District Attorney,empl Bnfts	580,696	A11658	540,677
TOTAL District Attorney	2,252,010		2,341,909
Public Defender,pers Serv	884,170	A11701	1,060,982
Public Defender, Equip & Cap Outlay		A11702	0
Public Defender,contr Expend	640,460	A11704	739,844
Public Defender,empl Bnfts	408,295	A11708	455,310
TOTAL Public Defender	1,932,925		2,256,136
Med Examiners & Coroners,pers Serv	188,184	A11851	229,844
Med Examiners & Coroners,contr Expend	226,284	A11854	254,131
Med Examiners & Coroners,empl Bnfts	76,952	A11858	73,139
TOTAL Med Examiners & Coroners	491,420		557,114
Treasurer, Pers Serv	392,142	A13251	384,846
Treasurer, Contr Expend	78,624	A13254	80,332
Treasurer, Empl Bnfts	198,969	A13258	171,368
TOTAL Treasurer	669,735		636,546
Purchasing, Pers Serv	269,800	A13451	285,626
Purchasing, Contr Expend	12,938	A13454	13,101
Purchasing, Empl Bnfts	182,496	A13458	173,769
TOTAL Purchasing	465,234		472,496
Assessment, Pers Serv	541,831	A13551	583,134
Assessment, Equip & Cap Outlay		A13552	0
Assessment, Contr Expend	96,921	A13554	104,022
Assessment, Empl Bnfts	267,113	A13558	254,074
TOTAL Assessment	905,865		941,230
Credit Card Fees	24,982	A13754	37,573
TOTAL Credit Card Fees	24,982		37,573
Clerk,pers Serv	937,838	A14101	1,021,524
Clerk,equip & Cap Outlay	537,000	A14101	35,150
Clerk,contr Expend	147,024		141,690
Cierk,contr Expend	147,024	A14104	141,690

(A) GENERAL

Code Description	2021	EdpCode	2022
Expenditures			
Clerk,empl Bnfts	670,816	A14108	646,420
TOTAL Clerk	1,755,678		1,844,784
Law, Pers Serv	821,682	A14201	851,083
Law, Equip & Cap Outlay		A14202	0
Law, Contr Expend	317,279	A14204	416,000
Law, Empl Bnfts	469,481	A14208	427,854
TOTAL Law	1,608,442		1,694,937
Personnel, Pers Serv	293,457	A14301	355,703
Personnel, Contr Expend	36,006	A14304	38,223
Personnel, Empl Bnfts	153,528	A14308	183,012
TOTAL Personnel	482,991		576,938
Elections, Pers Serv	419,574	A14501	546,678
Elections, Equip & Cap Outlay	11,174	A14502	60,743
Elections, Contr Expend	213,831	A14504	218,785
Elections, Empl Bnfts	221,285	A14508	195,361
TOTAL Elections	865,864		1,021,567
Operation of Plant, Pers Serv	1,349,013	A16201	1,469,862
Operation of Plant, Equip & Cap Outlay	10,714	A16202	52,736
Operation of Plant, Contr Expend	1,123,099	A16204	1,289,667
Operation of Plant, Empl Bnfts	745,836	A16208	700,770
TOTAL Operation of Plant	3,228,662		3,513,035
Central Comm System Equip & Cap Outlay	106,772	A16502	0,010,000
Central Comm System Contr Expend	100,112	A16504	80,020
TOTAL Central Comm System Contr Expend	106,772	7110001	80,020
Central Print & Mail Pers Serv	43,241	A16701	45,737
Central Print & Mail Equip & Cap Outlay	40,241	A16702	43,737
Central Print & Mail Contr Expend	40,060	A16704	51,805
Central Printing and Mailing, Empl Bnfts	37,055	A16708	34,882
TOTAL Central Printing and Mailing	120,356	///0/00	132,424
Central Data Process Pers Serv	634,431	A16801	549,573
Central Data Process & Cap Outlay	19,400	A16802	049,579
Central Data Process, Contr Expend	382,138	A16804	425,903
Central Data Process, Empl Bnfts	352,339	A16808	288,369
TOTAL Central Data Process	1,388,308	A10000	1,263,845
Unallocated Insurance, Contr Expend	524,150	A19104	669,346
TOTAL Unallocated Insurance		A19104	
	524,150	440204	669,346
Judgements And Claims, Contr Expend	26,171	A19304	43,754
TOTAL Judgements And Claims	26,171		43,754
Taxes & Assess On Munic Prop, Contr Expend	37,871	A19504	37,871
TOTAL Taxes & Assess On Munic Prop	37,871		37,871
Distribution of Sales Tax	51,576,127	A19854	53,350,342
TOTAL Distribution of Sales Tax	51,576,127		53,350,342
Other General Govt Support, Contract Exp		A19894	0
TOTAL Other General Govt Support	0		0
TOTAL General Government Support	69,552,249		72,607,691

(A) GENERAL

Results of Operation			
Code Description	2021	EdpCode	2022
Expenditures			
Community College Tuition, contr Expend	350,542	A24904	471,974
TOTAL Community College Tuition	350,542		471,974
Contribution Community College,Contr Expen	5,262,179	A24954	5,262,179
TOTAL Contribution Community College	5,262,179		5,262,179
Vocational Ed & Ext Brd,contr Expend	676,260	A29304	676,260
TOTAL Vocational Ed & Ext Brd	676,260		676,260
Education Handicapped Children,contr Expen	4,350,226	A29604	5,200,998
TOTAL Education Handicapped Children	4,350,226		5,200,998
TOTAL Education	10,639,207		11,611,411
Sheriff,pers Serv	3,701,333	A31101	3,905,397
Sheriff, Equip & Cap Outlay	629,509	A31102	202,927
Sheriff, Contr Expend	560,274	A31104	731,389
Sheriff, Empl Bnfts	1,846,488	A31108	1,719,217
TOTAL Sheriff	6,737,604		6,558,930
Probation, Pers Serv	2,185,175	A31401	2,315,589
Probation, Equip & Cap Outlay	, , -	A31402	0
Probation, Contr Expend	273,232	A31404	321,965
Probation, Empl Bnfts	1,191,451	A31408	1,117,447
TOTAL Probation	3,649,858		3,755,001
Jail, Pers Serv	5,199,411	A31501	5,503,969
Jail, Equip & Cap Outlay	13,539	A31502	186,799
Jail, Contr Expend	762,820	A31504	1,048,230
Jail, Empl Bnfts	2,838,065	A31508	2,524,973
TOTAL Jail	8,813,835		9,263,971
Stop Dwi,pers Serv		A33151	0
Stop Dwi, Equip & Cap Outlay		A33152	0
Stop Dwi,contr Expend	149,990	A33154	110,676
Stop Dwi, Empl Bnfts		A33158	0
TOTAL Stop Dwi	149,990		110,676
Fire, Pers Serv	1,964,424	A34101	2,056,617
Fire, Equip & Cap Outlay	9,503	A34102	53,348
Fire, Contr Expend	658,032	A34104	586,745
Fire, Empl Bnfts	1,058,553	A34108	951,365
TOTAL Fire	3,690,512		3,648,075
Control of Animals, Pers Serv	160,637	A35101	167,003
Control of Animals, Equip & Cap Outlay		A35102	43,007
Control of Animals, Contr Expend	36,518	A35104	62,074
Control of Animals, Empl Bnfts	64,111	A35108	48,946
TOTAL Control of Animals	261,266		321,030
Safety Inspection, Pers Serv	252,981	A36201	308,562
Safety Inspection, Equip & Cap Outlay		A36202	17,055
Safety Inspection, Contr Expend	29,265	A36204	44,843
Safety Inspection, Empl Bnfts	161,581	A36208	177,477
TOTAL Safety Inspection	443,827		547,937
TOTAL Public Safety	23,746,892		24,205,620

(A) GENERAL

Results of Operation			
Code Description	2021	EdpCode	2022
Expenditures			
Public Health, Pers Serv	352,023	A40101	366,614
Public Health, Contr Expend	47,535	A40104	157,684
Public Health, Empl Bnfts	180,938	A40108	169,173
TOTAL Public Health	580,496		693,471
Rabies Control, Pers Serv	1,901	A40421	2,011
Rabies Control, Contr Expend	62,386	A40424	157,131
Rabies Control,empl Bnfts	258	A40428	160
TOTAL Rabies Control	64,545		159,302
Physically Handicapped, Contr Expend	1,766	A40464	1,237
TOTAL Physically Handicapped	1,766		1,237
Public Health Other, Pers Serv	2,612,451	A40501	2,734,497
Public Health Other, Equip & Cap Outlay	_,,	A40502	_,,0
Public Health Other, Contr Expend	1,359,795	A40504	1,839,425
Public Health Other, Empl Bnfts	1,247,824	A40508	1,157,265
TOTAL Public Health Other	5,220,070		5,731,187
Mental Health Admin,pers Serv	487,521	A43101	506,480
Mental Health Admin, equip & Cap Outlay	407,521	A43101 A43102	000,400
Mental Health Admin,contr Expend	774,559	A43102	736,755
Mental Health Admin,empl Bnfts	231,484	A43104 A43108	205,739
TOTAL Mental Health Admin	1,493,564	740100	1,448,974
Mental Health Prog,contr Expend		A43204	
	6,967,980	A43204	7,140,595
TOTAL Mental Health Prog	6,967,980	440404	7,140,595
Intellectual Disab. Serv., Contr Expend	257,688	A43404	298,170
TOTAL Intellectual Disab. Serv.	257,688		298,170
Psych Exp, Crim Act, Contr Expend	431,000	A43904	0
TOTAL Psych Exp	431,000		0
TOTAL Health	15,017,109		15,472,936
Airport, Pers Serv	642,159	A56101	717,020
Airport, Equip & Cap Outlay		A56102	324,678
Airport, Contr Expend	1,325,040	A56104	1,863,042
Airport, Empl Bnfts	330,633	A56108	321,081
TOTAL Airport	2,297,832		3,225,821
TOTAL Transportation	2,297,832		3,225,821
Admin, Pers Serv	9,546,943	A60101	9,906,188
Admin, Equip & Cap Outlay		A60102	0
Admin, Contr Expend	2,110,602	A60104	2,216,369
Admin, Empl Bnfts	7,222,854	A60108	6,837,252
TOTAL Admin	18,880,399		18,959,809
Public Home, Pers Serv	,	A60301	0
Public Home, Contr Expend	500,000	A60304	500,000
TOTAL Public Home	500,000		500,000
Day Care, Contr Expend	1,320,195	A60554	1,753,901
TOTAL Day Care	1,320,195	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,753,901
Services For Recipients, Contr Expend	1,411,939	A60704	3,424,735
		AUU104	
TOTAL Services For Recipients	1,411,939		3,424,735

(A) GENERAL

Code Description Expenditures	2021	EdpCode	2022
Expenditures			
Medicaid to State	15,948,423	A61004	16,446,725
TOTAL Medicaid to State	15,948,423		16,446,725
Family Assistance, Contr Expend	3,071,820	A61094	3,439,976
TOTAL Family Assistance	3,071,820		3,439,976
Child Care, Contr Expend	9,777,160	A61194	9,875,053
TOTAL Child Care	9,777,160		9,875,053
State Training School, Contr Expend	207,755	A61294	663,090
TOTAL State Training School	207,755		663,090
Safety Net, Contr Expend	4,208,019	A61404	3,768,487
TOTAL Safety Net	4,208,019		3,768,487
Home Energy Assistance, Contr Expend	101,567	A61414	26,326
TOTAL Home Energy Assistance	101,567		26,326
Emergency Aid For Adults, Contr Expend	81,075	A61424	80,830
TOTAL Emergency Aid For Adults	81,075		80,830
Community Action, Contr Expend	1,139,166	A63104	1,421,515
TOTAL Community Action	1,139,166		1,421,515
Publicity, Contr Expend	380,063	A64104	382,664
TOTAL Publicity	380,063		382,664
Promotion of Industry, Contr Expend	493,221	A64204	538,221
TOTAL Promotion of Industry	493,221		538,221
Veterans Service, Pers Serv	110,072	A65101	130,131
Veterans Service, Contr Expend	3,388	A65104	3,653
Veterans Service, Empl Bnfts	44,312	A65108	46,278
TOTAL Veterans Service	157,772		180,062
Private Soc Serv Agency, Contr Expend	52,030	A65304	52,826
TOTAL Private Soc Serv Agency	52,030		52,826
Consumer Affairs, Pers Serv	91,656	A66101	98,801
Consumer Affairs, Contr Expend	5,314	A66104	11,765
Consumer Affairs, Empl Bnfts	59,155	A66108	57,024
TOTAL Consumer Affairs	156,125		167,590
Programs For Aging, Pers Serv	495,372	A67721	620,684
Programs For Aging, Contr Expend	1,470,730	A67724	1,576,761
Programs For Aging, Empl Bnfts	267,591	A67728	294,565
TOTAL Programs For Aging	2,233,693		2,492,010
TOTAL Economic Assistance And Opportunity	60,120,422		64,173,820
Youth Prog, Contr Expend	85,769	A73104	93,403
TOTAL Youth Prog	85,769		93,403
Library, Contr Expend	171,666	A74104	176,816
TOTAL Library	171,666		176,816
Historian, Pers Serv	2,650	A75101	2,746
Historian, Contr Expend	16,402	A75104	16,894
Historian, Empl Bnfts	384	A75108	410

(A) GENERAL

Code Description	2021	EdpCode	2022
Expenditures			
Other Culture And Rec, Contr Expend	67,366	A79894	89,004
TOTAL Other Culture And Rec	67,366		89,004
TOTAL Culture And Recreation	344,237		379,273
Planning, Pers Serv	350,519	A80201	306,180
Planning, Contr Expend	121,259	A80204	72,718
Planning, Empl Bnfts	166,269	A80208	141,911
TOTAL Planning	638,047		520,809
Conservation, Contr Expend	199,757	A87104	199,757
TOTAL Conservation	199,757		199,757
Forestry, Contr Expend	169,481	A87304	171,568
TOTAL Forestry	169,481		171,568
TOTAL Home And Community Services	1,007,285		892,134
Worker's Compensation, Empl Bnfts	924,726	A90408	525,067
Unemployment Insurance, Empl Bnfts		A90508	41,841
Hospital & Medical (dental) Ins, Empl Bnft	8,297,094	A90608	10,956,383
TOTAL Employee Benefits	9,221,820		11,523,291
Debt Principal, Bond Anticipation Notes		A97306	
TOTAL Debt Principal	0		0
Debt Interest, Bond Anticipation Notes		A97307	
TOTAL Debt Interest	0		0
TOTAL Expenditures	191,947,053		204,091,997
Transfers, Other Funds	14,981,196	A99019	21,484,705
TOTAL Operating Transfers	14,981,196		21,484,705
TOTAL Other Uses	14,981,196		21,484,705

(A) GENERAL

Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	53,520,163	A8021	73,036,566
Prior Period Adj -Increase In Fund Balance		A8012	1,079,050
Restated Fund Balance - Beg of Year	53,520,163	A8022	74,115,616
ADD - REVENUES AND OTHER SOURCES	226,444,652		239,194,805
DEDUCT - EXPENDITURES AND OTHER USES	206,928,249		225,576,702
Fund Balance - End of Year	73,036,566	A8029	87,733,719

#### (A) GENERAL

Budget Summary

Code Description	2022	EdpCode	2023
Estimated Revenues		Lapoodo	2020
Est Rev - Real Property Taxes	61,931,157	A1049N	62,556,720
Est Rev - Real Property Tax Items	2,500,000	A1099N	2,600,000
Est Rev - Non Property Tax Items	78,828,404	A1199N	86,005,683
Est Rev - Departmental Income	11,795,886	A1299N	11,893,108
Est Rev - Intergovernmental Charges	3,266,749	A2399N	3,162,601
Est Rev - Use of Money And Property	521,800	A2499N	669,000
Est Rev - Licenses And Permits	30,000	A2599N	30,000
Est Rev - Fines And Forfeitures	111,916	A2649N	204,180
Est Rev - Sale of Prop And Comp For Loss	1,235,000	A2699N	1,356,625
Est Rev - Miscellaneous Local Sources	2,546,021	A2799N	3,659,154
Est Rev - Interfund Revenues	190,096	A2801N	21,041,233
Est Rev - State Aid	24,135,338	A3099N	28,092,852
Est Rev - Federal Aid	24,291,926	A4099N	21,313,229
TOTAL Estimated Revenues	211,384,293		242,584,385
Appropriated Fund Balance	4,099,877	A599N	14,048,476
TOTAL Estimated Other Sources	4,099,877		14,048,476
TOTAL Estimated Revenues And Other Sources	215,484,170		256,632,861

#### (A) GENERAL

Budget Summary

Code Description	2022	EdpCode	2023
Appropriations			
App - General Government Support	63,907,850	A1999N	68,864,448
App - Education	11,343,439	A2999N	11,810,683
App - Public Safety	24,587,005	A3999N	27,659,295
App - Health	17,334,711	A4999N	16,968,573
App - Transportation	2,349,847	A5999N	3,128,417
App - Economic Assistance And Opportunity	67,777,637	A6999N	71,941,613
App - Culture And Recreation	285,480	A7999N	286,236
App - Home And Community Services	998,404	A8999N	1,037,348
App - Employee Benefits	12,420,422	A9199N	33,355,974
TOTAL Appropriations	201,004,795		235,052,587
App - Interfund Transfer	14,479,375	A9999N	21,580,274
TOTAL Other Uses	14,479,375		21,580,274
TOTAL Appropriations And Other Uses	215,484,170		256,632,861

#### (CD) SPECIAL GRANT

Balance	Sheet
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Code Description	2021	EdpCode	2022
Assets			
Cash		CD200	6,702
TOTAL Cash	0		6,702
Due From State And Federal Government	280,410	CD410	361,783
TOTAL State And Federal Aid Receivables	280,410		361,783
Due From Other Governments	9,898	CD440	11,789
TOTAL Due From Other Governments	9,898		11,789
Prepaid Expenses	25,864	CD480	19,431
TOTAL Prepaid Expenses	25,864		19,431
Cash Special Reserves	148,276	CD230	49,703
Investments In Securities Special Reserves		CD452	
TOTAL Restricted Assets	148,276		49,703
TOTAL Assets and Deferred Outflows of Resources	464,448		449,408

#### (CD) SPECIAL GRANT

Balance Sheet			
Code Description	2021	EdpCode	2022
Accounts Payable	222,883	CD600	307,398
TOTAL Accounts Payable	222,883		307,398
Accrued Liabilities	17,121	CD601	
TOTAL Accrued Liabilities	17,121		0
Due To Other Funds		CD630	6,384
TOTAL Due To Other Funds	0		6,384
TOTAL Liabilities	240,004		313,782
Deferred Inflows of Resources			
Deferred Inflow of Resources	79,148	CD691	66,492
TOTAL Deferred Inflows of Resources	79,148		66,492
TOTAL Deferred Inflows of Resources	79,148		66,492
Fund Balance			
Not in Spendable Form	25,864	CD806	19,431
TOTAL Nonspendable Fund Balance	25,864		19,431
Other Restricted Fund Balance	93,703	CD899	49,703
TOTAL Restricted Fund Balance	93,703		49,703
Assigned Unappropriated Fund Balance	25,729	CD915	
TOTAL Assigned Fund Balance	25,729		0
TOTAL Fund Balance	145,296		69,134
TOTAL Liabilities, Deferred Inflows And Fund Balance	464,448		449,408

#### (CD) SPECIAL GRANT

Code Description	2021	EdpCode	2022
Revenues			
Other General Department Inc	618,143	CD1289	614,038
Community Development Income	7,578	CD2170	
TOTAL Departmental Income	625,721		614,038
Rental of Real Property, Other Govts	128,469	CD2410	109,474
TOTAL Use of Money And Property	128,469		109,474
Sales of Equipment	21	CD2665	
TOTAL Sale of Property And Compensation For Loss	21		0
Federal Aid - Other	6,091	CD4089	27,656
Fed Aid, Workforce Innov & Opp Act	1,585,177	CD4791	1,901,209
Fed Aid, Community Development Act	317,573	CD4910	529,774
Fed Aid Other Home and Community Services	1,150,605	CD4989	578,186
TOTAL Federal Aid	3,059,446		3,036,825
TOTAL Revenues	3,813,657		3,760,337
TOTAL Detail Revenues And Other Sources	3,813,657		3,760,337

#### (CD) SPECIAL GRANT

Code Description	2021	EdpCode	2022
Expenditures			
Job Train Admin, Per Serv	716,750	CD62901	796,468
Job Train Admin, Equip & Cap Outlay		CD62902	4,579
Job Train Admin, Contr Expend	1,213,726	CD62904	1,485,574
Job Train Admin, Empl Bnfts	435,837	CD62908	408,417
TOTAL Job Train Admin	2,366,313		2,695,038
TOTAL Economic Assistance And Opportunity	2,366,313		2,695,038
Rehab Loans & Grant, Contr Expend	1,467,583	CD86684	1,141,460
TOTAL Rehab Loans & Grant	1,467,583		1,141,460
TOTAL Home And Community Services	1,467,583		1,141,460
TOTAL Expenditures	3,833,896		3,836,498
TOTAL Detail Expenditures And Other Uses	3,833,896		3,836,498

#### (CD) SPECIAL GRANT

Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	165,536	CD8021	145,297
Restated Fund Balance - Beg of Year	165,536	CD8022	145,297
ADD - REVENUES AND OTHER SOURCES	3,813,657		3,760,337
DEDUCT - EXPENDITURES AND OTHER USES	3,833,896		3,836,498
Fund Balance - End of Year	145,297	CD8029	69,136

#### (D) COUNTY ROAD

Balance Sheet

Code Description	2021	EdpCode	2022
Assets			
Cash In Time Deposits	5,941,751	D201	6,399,691
TOTAL Cash	5,941,751		6,399,691
Accounts Receivable	310	D380	
TOTAL Other Receivables (net)	310		0
Due From State And Federal Government	1,724,280	D410	2,345,345
TOTAL State And Federal Aid Receivables	1,724,280		2,345,345
Due From Other Governments	23,386	D440	7,727
TOTAL Due From Other Governments	23,386		7,727
Prepaid Expenses	112,968	D480	88,064
TOTAL Prepaid Expenses	112,968		88,064
TOTAL Assets and Deferred Outflows of Resources	7,802,695		8,840,827

#### (D) COUNTY ROAD

#### Balance Sheet

Code Description	2021	EdpCode	2022
Accounts Payable	397,658	D600	465,808
TOTAL Accounts Payable	397,658		465,808
Accrued Liabilities	66,494	D601	89,450
TOTAL Accrued Liabilities	66,494		89,450
TOTAL Liabilities	464,152		555,258
Fund Balance			
Not in Spendable Form	112,968	D806	88,064
TOTAL Nonspendable Fund Balance	112,968		88,064
Assigned Unappropriated Fund Balance	7,225,575	D915	8,197,504
TOTAL Assigned Fund Balance	7,225,575		8,197,504
TOTAL Fund Balance	7,338,543		8,285,568
TOTAL Liabilities, Deferred Inflows And Fund Balance	7,802,695		8,840,826

#### (D) COUNTY ROAD

Results of Operation			
Code Description	2021	EdpCode	2022
Revenues			·
Transportation Services, Other Govts	16,608	D2300	10,470
Roads & Bridges Charges Other Govts	22,875	D2306	
TOTAL Intergovernmental Charges	39,483		10,470
Interest And Earnings	27,980	D2401	61,881
TOTAL Use of Money And Property	27,980		61,881
Permits, Other	2,450	D2590	1,840
TOTAL Licenses And Permits	2,450		1,840
Insurance Recoveries	4,990	D2680	1,055
TOTAL Sale of Property And Compensation For Loss	4,990		1,055
Refunds of Prior Year's Expenditures		D2701	
TOTAL Miscellaneous Local Sources	0		0
Interfund Revenues		D2801	1,679
TOTAL Interfund Revenues	0		1,679
St Aid, Consolidated Highway Aid	6,567,170	D3501	6,961,181
St Aid Emergency Disaster Assist	1,729	D3960	28,639
TOTAL State Aid	6,568,899		6,989,820
Fed Aid Other Transportation		D4589	94,774
Fed Aid, Emergency Disaster Assistance	10,373	D4960	171,833
TOTAL Federal Aid	10,373		266,607
TOTAL Revenues	6,654,175		7,333,352
Interfund Transfers	10,002,490	D5031	10,427,185
TOTAL Interfund Transfers	10,002,490		10,427,185
TOTAL Other Sources	10,002,490		10,427,185
TOTAL Detail Revenues And Other Sources	16,656,665		17,760,537

#### (D) COUNTY ROAD

Code Description	2021	EdpCode	2022
Expenditures			
Traffic Control, Pers Serv	171,867	D33101	185,427
Traffic Control, Equip & Cap Outlay		D33102	27,999
Traffic Control, Contr Expen	357,272	D33104	440,752
Traffic Control, Empl Bnfts	88,582	D33108	84,677
TOTAL Traffic Control	617,721		738,855
TOTAL Public Safety	617,721		738,855
Street Admin, Pers Serv	323,167	D50101	339,917
Street Admin, Contr Expend	32,273	D50104	33,456
Street Admin, Empl Bnfts	192,028	D50108	179,540
TOTAL Street Admin	547,468		552,913
Engineering, Pers Serv	398,005	D50201	345,553
Engineering, Contr Expend	17,147	D50204	15,673
Engineering, Empl Bnfts	163,214	D50208	137,414
TOTAL Engineering	578,366		498,640
Maint of Streets, Pers Serv	1,740,623	D51101	1,907,485
Maint of Streets, Contr Expend	2,431,701	D51104	1,748,944
Maint of Streets, Empl Bnfts	1,009,481	D51108	982,980
TOTAL Maint of Streets	5,181,805		4,639,409
Perm Improve Highway, Contr Expend	3,764,904	D51124	4,515,663
TOTAL Perm Improve Highway	3,764,904		4,515,663
Snow Removal, Contr Expend	3,298,749	D51424	3,456,430
TOTAL Snow Removal	3,298,749		3,456,430
TOTAL Transportation	13,371,292		13,663,055
Unemployment Insurance, Empl Bnfts		D90508	9,027
			=
TOTAL Employee Benefits	0		9,027
TOTAL Expenditures	13,989,013		14,410,937
Transfers, Capital Projects Fund	2,272,500	D99509	2,402,574
TOTAL Operating Transfers	2,272,500		2,402,574
TOTAL Other Uses	2,272,500		2,402,574
TOTAL Detail Expenditures And Other Uses	16,261,513		16,813,511

#### (D) COUNTY ROAD

Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	6,943,391	D8021	7,338,543
Restated Fund Balance - Beg of Year	6,943,391	D8022	7,338,543
ADD - REVENUES AND OTHER SOURCES	16,656,665		17,760,537
DEDUCT - EXPENDITURES AND OTHER USES	16,261,513		16,813,511
Fund Balance - End of Year	7,338,543	D8029	8,285,569

#### (D) COUNTY ROAD

Budget Summary			
Code Description	2022	EdpCode	2023
Estimated Revenues			
Est Rev - State Aid	4,500,000	D3099N	4,500,000
TOTAL Estimated Revenues	4,500,000		4,500,000
Estimated - Interfund Transfer	10,427,185	D5031N	12,448,048
TOTAL Estimated Other Sources	10,427,185		12,448,048
TOTAL Estimated Revenues And Other Sources	14,927,185		16,948,048

#### (D) COUNTY ROAD

Budget Summary			
Code Description	2022	EdpCode	2023
Appropriations			
App - Public Safety	613,063	D3999N	673,383
App - Transportation	12,399,122	D5999N	13,328,915
App - Employee Benefits	25,000	D9199N	25,000
TOTAL Appropriations	13,037,185		14,027,298
App - Interfund Transfer	1,890,000	D9999N	2,920,750
TOTAL Other Uses	1,890,000		2,920,750
TOTAL Appropriations And Other Uses	14,927,185		16,948,048

#### (DM) ROAD MACHINERY

Balance Sheet			
Code Description	2021	EdpCode	2022
Assets			
Cash In Time Deposits	3,646,080	DM201	4,222,132
TOTAL Cash	3,646,080		4,222,132
Investments In Securities		DM450	
TOTAL Investments	0		0
Accounts Receivable		DM380	
TOTAL Other Receivables (net)	0		0
Due From Other Governments	12,252	DM440	20,769
TOTAL Due From Other Governments	12,252		20,769
Prepaid Expenses	17,395	DM480	12,530
TOTAL Prepaid Expenses	17,395		12,530
Cash In Time Deposits Special Reserves		DM231	500,000
Investments In Securities Special Reserves	69	DM452	70
TOTAL Restricted Assets	69		500,070
TOTAL Assets and Deferred Outflows of Resources	3,675,796		4,755,501

#### (DM) ROAD MACHINERY

**Balance Sheet** Code Description 2021 EdpCode 2022 Accounts Payable 240,308 DM600 **TOTAL Accounts Payable** 240,308 Accrued Liabilities 12,221 DM601 **TOTAL Accrued Liabilities** 12,221 **TOTAL Liabilities** 252,529 **Fund Balance** Not in Spendable Form DM806 17,395 **TOTAL Nonspendable Fund Balance** 17,395 **Capital Reserve** 69 DM878 **TOTAL Restricted Fund Balance** 69 Assigned Unappropriated Fund Balance 4,118,296 3,405,804 DM915 **TOTAL Assigned Fund Balance** 3,405,804 4,118,296 4,630,896 TOTAL Fund Balance 3,423,268 **TOTAL Liabilities, Deferred Inflows And Fund Balance** 3,675,797 4,755,501

107,282

107,282

17,323

17,323

124,605

12,530

12,530

500,070

500,070

#### (DM) ROAD MACHINERY

Code Description	2021	EdpCode	2022
Revenues			
Transportation Services, Other Govts	19,404	DM2300	20,207
Snow Removal Services-Other Go	33,269	DM2302	55,489
TOTAL Intergovernmental Charges	52,673		75,696
Interest And Earnings	17,424	DM2401	43,087
Rental of Equipment	35,072	DM2414	
TOTAL Use of Money And Property	52,496		43,087
Sales of Equipment	34,165	DM2665	19,240
TOTAL Sale of Property And Compensation For Loss	34,165		19,240
Unclassified (specify)		DM2770	
TOTAL Miscellaneous Local Sources	0		0
Interfund Revenues	232,227	DM2801	258,308
TOTAL Interfund Revenues	232,227		258,308
TOTAL Revenues	371,561		396,331
Interfund Transfers	2,124,734	DM5031	3,131,017
TOTAL Interfund Transfers	2,124,734		3,131,017
TOTAL Other Sources	2,124,734		3,131,017
TOTAL Detail Revenues And Other Sources	2,496,295		3,527,348

#### (DM) ROAD MACHINERY

TOTAL Other Uses

TOTAL Detail Expenditures And Other Uses

Results of Operation			
Code Description	2021	EdpCode	2022
Expenditures			
Machinery, Pers Serv	490,673	DM51301	502,018
Machinery, Equip & Cap Outlay	306,845	DM51302	480,179
Machinery, Contr Expend	809,249	DM51304	1,076,522
Machinery, Empl Bnfts	296,266	DM51308	261,001
TOTAL Machinery	1,903,033		2,319,720
TOTAL Transportation	1,903,033		2,319,720
Unemployment Insurance, Empl Bnfts		DM90508	
TOTAL Employee Benefits	0		0
TOTAL Expenditures	1,903,033		2,319,720
Transfers, Other Funds	22,000	DM99019	
TOTAL Operating Transfers	22,000		0

0

2,319,720

22,000

1,925,033

#### (DM) ROAD MACHINERY

#### Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	2,852,004	DM8021	3,423,266
Restated Fund Balance - Beg of Year	2,852,004	DM8022	3,423,266
ADD - REVENUES AND OTHER SOURCES	2,496,295		3,527,348
DEDUCT - EXPENDITURES AND OTHER USES	1,925,033		2,319,720
Fund Balance - End of Year	3,423,266	DM8029	4,630,894

#### (DM) ROAD MACHINERY

Budget Summary			
Code Description	2022	EdpCode	2023
Estimated Revenues			
Est Rev - Intergovernmental Charges	60,000	DM2399N	60,000
Est Rev - Interfund Revenues	200,000	DM2801N	200,000
TOTAL Estimated Revenues	260,000		260,000
Estimated - Interfund Transfer	2,131,017	DM5031N	3,023,259
TOTAL Estimated Other Sources	2,131,017		3,023,259
TOTAL Estimated Revenues And Other Sources	2,391,017		3,283,259

#### (DM) ROAD MACHINERY

TOTAL Appropriations And Other Uses	2,391,017		3,283,259
TOTAL Appropriations	2,391,017		3,283,259
App - Employee Benefits	4,000	DM9199N	4,000
App - Transportation	2,387,017	DM5999N	3,279,259
Appropriations			
Code Description	2022	EdpCode	2023
Budget Summary			

### (EL) ENTERPRISE REFUSE/GARBAGE

Statement of Net Position

Code Description	2021	EdpCode	2022
Assets			
Cash In Time Deposits	1,266,787	EL201	1,423,764
Petty Cash	800	EL210	800
TOTAL Cash	1,267,587		1,424,564
Accounts Receivable	467,919	EL380	363,033
TOTAL Other Receivables (net)	467,919		363,033
Due From Other Governments		EL440	
TOTAL Due From Other Governments	0		0
Prepaid Expenses	21,797	EL480	17,067
TOTAL Prepaid Expenses	21,797		17,067
Investments In Securities Special Reserves	84,981	EL452	86,429
TOTAL Restricted Assets	84,981		86,429
Land	12,415	EL101	12,415
Buildings	3,173,673	EL102	3,173,673
Machinery And Equipment	3,123,433	EL104	3,185,614
Construction Work In Progress	226,485	EL105	277,035
Accum Deprec, Buildings	-956,368	EL112	-1,008,319
Accum Depr, Machinery & Equip	-2,423,761	EL114	-2,405,259
TOTAL Fixed Assets (net)	3,155,877		3,235,159
TOTAL Assets and Deferred Outflows of Resources	4,998,161		5,126,252

## (EL) ENTERPRISE REFUSE/GARBAGE

Statement of Net Position

Code Description	2021	EdpCode	2022
Accounts Payable	464,612	EL600	447,011
TOTAL Accounts Payable	464,612		447,011
Accrued Liabilities	16,346	EL601	16,953
TOTAL Accrued Liabilities	16,346		16,953
Compensated Absences	39,070	EL687	44,938
TOTAL Other Liabilities	39,070		44,938
Due To Other Funds	750,000	EL630	300,000
TOTAL Due To Other Funds	750,000		300,000
TOTAL Liabilities	1,270,028		808,902
Fund Balance			
Net Assets-Invsted In Cap Asts, Net Rltd D	2,405,876	EL920	3,235,158
Net Assets-Restricted For Capital Projects	84,981	EL921	86,429
Net Assets-Unrestricted (deficit)	1,237,275	EL924	995,761
TOTAL Net Position	3,728,132		4,317,348
TOTAL Fund Balance	3,728,132		4,317,348
TOTAL Liabilities, Deferred Inflows And Fund Balance	4,998,160		5,126,250

## (EL) ENTERPRISE REFUSE/GARBAGE

Results of Operation

Code Description	2021	EdpCode	2022
Revenues			
Refuse & Garbage Charges	3,301,397	EL2130	3,501,297
TOTAL Charges For Services Within Locality	3,301,397		3,501,297
Sale of Scrap Materials	905,842	EL2650	754,176
Sales, Other	88,795	EL2655	66,945
Gain On Disposition of Assets	15,342	EL2675	-11,318
Insurance Recoveries	62,761	EL2680	
TOTAL Sale of Property And Compensation For Loss	1,072,740		809,803
Interest And Earnings	4,542	EL2401	6,872
TOTAL Use of Money And Property	4,542		6,872
Refunds of Prior Year's Expenditures		EL2701	5,056
TOTAL Other	0		5,056
TOTAL Revenues	4,378,679		4,323,028
Interfund Transfers	22,000	EL5031	
TOTAL Interfund Transfers	22,000		0
	22,000		0
TOTAL Operating Revenue	4,400,679		4,323,028

#### (EL) ENTERPRISE REFUSE/GARBAGE

Results of Operation			
Code Description	2021	EdpCode	2022
Expenses			
Refuse & Garbage, Pers Serv	633,765	EL81601	673,027
TOTAL Refuse & Garbage	633,765		673,027
TOTAL Personal Services	633,765		673,027
Depreciation	186,361	EL19944	174,785
TOTAL Depreciation	186,361		174,785
Refuse & Garbage, Contr Expend	2,442,530	EL81604	2,543,241
TOTAL Refuse & Garbage	2,442,530		2,543,241
TOTAL Contractual Expenses	2,628,891		2,718,026
Refuse & Garbage, Empl Bnfts	364,246	EL81608	342,609
TOTAL Refuse & Garbage	364,246		342,609
TOTAL Employee Benefits	364,246		342,609
Other Debt, Interest	160	EL97897	150
TOTAL Interest Expense	160		150
TOTAL Expenses	3,627,062		3,733,812
TOTAL Operating Expenses	3,627,062		3,733,812

### (EL) ENTERPRISE REFUSE/GARBAGE

# Analysis of Changes in Net Position

Code Description	2021	EdpCode	2022
Analysis of Changes in Net Position			
Net Position - Beginning of Year	2,954,518	EL8021	3,728,135
Restated Net Position - Beg of Year	2,954,518	EL8022	3,728,135
ADD - REVENUES AND OTHER SOURCES	4,400,679		4,323,028
DEDUCT - EXPENDITURES AND OTHER USES	3,627,062		3,733,812
Net Position - End of Year	3,728,135	EL8029	4,317,351

## (EL) ENTERPRISE REFUSE/GARBAGE

Cash Flow			
Code Description	2021	EdpCode	2022
Cash Rec'd From Providing Svcs	3,301,397	EL7111	3,501,297
Cash Payments Contr Exp	-2,442,530	EL7112	-2,543,241
Cash Payments Pers Svcs & Bnfts	-998,011	EL7113	-1,015,636
Other Operating Rev	1,072,740	EL7114	754,176
TOTAL Cash Flows From Operating Activities	933,596		696,596
Transfers To/from Other Funds	-50,000	EL7123	-450,000
TOTAL Cash Flows From Non-Capital And Financing Activities	-50,000		-450,000
Proceeds From Sale of Assets	15,342	EL7138	14,250
TOTAL Cash Flows From Capital And Related Financing Activities	15,342		14,250
Interest Income	4,542	EL7153	6,872
TOTAL Cash Flows From Investing Activities	4,542		6,872
Net Inc(dec) In Cash&cash Equiv	822,238	EL7161	158,424
Cash&cash Equiv Beg of Year	530,331	EL7171	1,352,569
	1,352,569		1,510,993
Operating Income (loss)	524,790	EL7181	423,321
Depreciation	186,361	EL7182	174,785
Inc/dec In Assets-Other Than Cash	-124,168	EL7183	109,616
Inc/dec In Liabilities Other Than Cash	346,613	EL7184	-11,126
TOTAL Reconciliation of Operating Income To Cash	933,596		696,596
			,

### (H) CAPITAL PROJECTS

Balance Sheet			
Code Description	2021	EdpCode	2022
Assets		Lapoono	
Cash In Time Deposits	6,320,225	H201	5,012,084
Cash With Fiscal Agent	53,057	H223	
TOTAL Cash	6,373,282		5,012,084
Investments In Securities		H450	
TOTAL Investments	0		0
Accounts Receivable		H380	7,580
TOTAL Other Receivables (net)	0		7,580
Due From State And Federal Government	3,523,272	H410	8,000,528
TOTAL State And Federal Aid Receivables	3,523,272		8,000,528
Due From Other Funds	119,834	H391	172,889
TOTAL Due From Other Funds	119,834		172,889
Due From Other Governments		H440	38,407
TOTAL Due From Other Governments	0		38,407
Cash In Time Deposits Special Reserves		H231	
Investments In Securities Special Reserves	3,926,257	H452	4,061,878
TOTAL Restricted Assets	3,926,257		4,061,878
TOTAL Assets and Deferred Outflows of Resources	13,942,645		17,293,366

## (H) CAPITAL PROJECTS

Balance Sheet			
Code Description	2021	EdpCode	2022
Accounts Payable	772,277	H600	3,883,916
TOTAL Accounts Payable	772,277		3,883,916
TOTAL Liabilities	772,277		3,883,916
Fund Balance Other Restricted Fund Balance	3,979,314	H899	4,061,878
TOTAL Restricted Fund Balance	3,979,314		4,061,878
Assigned Unappropriated Fund Balance	9,191,054	H915	9,347,573
TOTAL Assigned Fund Balance	9,191,054		9,347,573
TOTAL Fund Balance	13,170,368		13,409,451
TOTAL Liabilities, Deferred Inflows And Fund Balance	13,942,645		17,293,367

## (H) CAPITAL PROJECTS

Results of Operation

Code Description	2021	EdpCode	2022
Revenues			
Interest And Earnings	1,585	H2401	64,184
TOTAL Use of Money And Property	1,585		64,184
Insurance Recoveries		H2680	82,032
TOTAL Sale of Property And Compensation For Loss	0		82,032
Gifts And Donations		H2705	38,407
Unclassified (specify) Additional Description Efficiency Rebate		H2770	7,580
TOTAL Miscellaneous Local Sources	0		45,987
St Aid, Community College Construction	13,417	H3285	1,414,231
St Aid, Public Safety-Cap Proj	542,000	H3397	76,614
St Aid, Other Transportation	209,497	H3589	1,447,615
St Aid, Highway Cap Projects		H3591	900,763
St Aid, Trans Cap Grants (spec)	300,011	H3597	266,372
TOTAL State Aid	1,064,925		4,105,595
Fed Aid, Airport Cap Proj	2,572,842	H4592	1,680,907
Fed Aid, Transp Cap Proj	1,185,365	H4597	4,258,408
Fed Aid, Emergency Disaster Assistance		H4960	
TOTAL Federal Aid	3,758,207		5,939,315
TOTAL Revenues	4,824,717		10,237,113
Interfund Transfers	3,755,386	H5031	8,198,253
TOTAL Interfund Transfers	3,755,386		8,198,253
Serial Bonds		H5710	
Bans Redeemed From Appropriations		H5731	
TOTAL Proceeds of Obligations	0		0
TOTAL Other Sources	3,755,386		8,198,253
TOTAL Detail Revenues And Other Sources	8,580,103		18,435,366

#### (H) CAPITAL PROJECTS

Results of Operation

Code Description	2021	EdpCode	2022
Expenditures			
General Govt, Equip & Cap Outlay	551,984	H19972	1,239,852
TOTAL General Govt	551,984		1,239,852
TOTAL General Government Support	551,984		1,239,852
Comm College -Capital Projects	26,833	H24972	2,828,462
TOTAL Comm College -Capital Projects	26,833		2,828,462
TOTAL Education	26,833		2,828,462
Public Safety Comm Sys, Equip & Cap Outlay		H30202	76,614
TOTAL Public Safety Comm Sys	0		76,614
Other Public Safety, Equip & Cap Outlay	3,035,974	H39972	523,350
TOTAL Other Public Safety	3,035,974		523,350
TOTAL Public Safety	3,035,974		599,964
Perm Improve Highway, Equip & Cap Outlay	2,269,371	H51122	2,748,768
TOTAL Perm Improve Highway	2,269,371		2,748,768
Maint of Bridges, Equip & Cap Outlay	2,596,208	H51202	6,391,876
TOTAL Maint of Bridges	2,596,208		6,391,876
Highway, Capital Projects		H51972	
TOTAL Highway	0		0
Airport, Equip & Cap Outlay	2,513,636	H56102	4,291,688
TOTAL Airport	2,513,636		4,291,688
TOTAL Transportation	7,379,215		13,432,332
Other Eco & Dev, Equip & Cap Outlay	12,519	H69892	57,672
TOTAL Other Eco & Dev	12,519		57,672
TOTAL Economic Assistance And Opportunity	12,519		57,672
TOTAL Expenditures	11,006,525		18,158,282
Transfers, Other Funds	17,000	H99019	38,000
TOTAL Operating Transfers	17,000		38,000
TOTAL Other Uses	17,000		38,000
TOTAL Detail Expenditures And Other Uses	11,023,525		18,196,282

### (H) CAPITAL PROJECTS

Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	15,613,786	H8021	13,170,364
Restated Fund Balance - Beg of Year	15,613,786	H8022	13,170,364
ADD - REVENUES AND OTHER SOURCES	8,580,103		18,435,366
DEDUCT - EXPENDITURES AND OTHER USES	11,023,525		18,196,282
Fund Balance - End of Year	13,170,364	H8029	13,409,448

## (K) GENERAL FIXED ASSETS

Balance Sheet

Code Description	2021	EdpCode	2022
Assets			
Land	2,966,705	K101	2,979,105
Buildings	93,955,705	K102	100,330,364
Improvements Other Than Buildings	1,407,921	K103	1,407,921
Machinery And Equipment	37,922,641	K104	38,955,355
Construction Work In Progress	30,613,096	K105	26,251,811
Infrastructure	134,678,476	K106	138,503,330
TOTAL Fixed Assets (net)	301,544,544		308,427,886
TOTAL Assets and Deferred Outflows of Resources	301,544,544		308,427,886

## (K) GENERAL FIXED ASSETS

Balance Sheet			
Code Description	2021	EdpCode	2022
Liabilities, Deferred Inflows And Fund Balance Total Non-Current Govt Assets	301,544,544	K159	308,427,886
TOTAL Investments in Non-Current Government Assets	301,544,544		308,427,886
TOTAL Fund Balance	301,544,544		308,427,886
TOTAL	301,544,544		308,427,886

Balance Sheet Code Description

2021 EdpCode 2022

Balance Sheet			
Code Description	2021	EdpCode	2022

### (TC) CUSTODIAL

Balance Sheet

Code Description	2021	EdpCode	2022
Assets			
Cash	588,644	TC200	571,269
Cash In Time Deposits	6,134,505	TC201	5,939,312
Cash, Court & Trust	6,627	TC205	12,095
TOTAL Cash	6,729,776		6,522,676
Accounts Receivable	8,002	TC380	6,614
TOTAL Other Receivables (net)	8,002		6,614
TOTAL Assets and Deferred Outflows of Resources	6,737,778		6,529,290

## (TC) CUSTODIAL

Balance Sheet

Code Description	2021	EdpCode	2022
Accounts Payable	6,018	TC600	3,000
TOTAL Accounts Payable	6,018		3,000
Court and Trust Fund	6,627	TC761	12,095
TOTAL Other Liabilities	6,627		12,095
Due to Other Governments	4,428,770	TC631	4,549,132
Taxes Collected Other Governments	136,100	TC739	152,900
Tax Redemptions	9,066	TC740	
Mortgage Tax	1,179,171	TC758	697,920
TOTAL Due To Other Governments	5,753,107		5,399,952
TOTAL Liabilities	5,765,752		5,415,047
Fund Balance			
Net Assets-Restricted For Other Purposes	972,027	TC923	1,114,243
TOTAL Net Position	972,027		1,114,243
TOTAL Fund Balance	972,027		1,114,243
TOTAL Liabilities, Deferred Inflows And Fund Balance	6,737,779		6,529,290

#### (TC) CUSTODIAL

Results of Operation			
Code Description	2021	EdpCode	2022
Revenues			
Unclassified (specify)	861,884	TC2770	774,921
TOTAL Miscellaneous Local Sources	861,884		774,921
TOTAL Revenues	861,884		774,921
TOTAL Detail Revenues And Other Sources	861,884		774,921

## (TC) CUSTODIAL

Results of Operation

Code Description	2021	EdpCode	2022
Expenditures			
Other Custodial Activities Contractual	744,440	TC19354	632,706
TOTAL Other Custodial Activities Contractual	744,440		632,706
TOTAL General Government Support	744,440		632,706
TOTAL Expenditures	744,440		632,706
TOTAL Detail Expenditures And Other Uses	744,440		632,706

### (TC) CUSTODIAL

Analysis of Changes in Net Position

Code Description	2021	EdpCode	2022
Analysis of Changes in Net Position			
Fund Balance - Beginning of Year	854,584	TC8021	972,028
Restated Fund Balance - Beg of Year	854,584	TC8022	972,028
ADD - REVENUES AND OTHER SOURCES	861,884		774,921
DEDUCT - EXPENDITURES AND OTHER USES	744,440		632,706
Fund Balance - End of Year	972,028	TC8029	1,114,243

Balance Sheet			
Code Description	2021	EdpCode	2022
Assets			
Cash		V200	0
TOTAL Cash	0		0
Investments In Securities		V450	
TOTAL Investments	0		0
Accounts Receivable		V380	0
TOTAL Other Receivables (net)	0		0
Due From Other Funds		V391	0
TOTAL Due From Other Funds	0		0
Due From Other Governments	338,903	V440	338,903
TOTAL Due From Other Governments	338,903		338,903
Cash In Time Deposits Special Reserves		V231	
Investments In Securities Special Reserves	77,035	V452	78,161
TOTAL Restricted Assets	77,035		78,161
TOTAL Assets and Deferred Outflows of Resources	415,938		417,064

Balance S	Sheet
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Code Description	2021	EdpCode	2022
Accounts Payable		V600	0
TOTAL Accounts Payable	0		0
Due To Other Funds	119,834	V630	172,889
TOTAL Due To Other Funds	119,834		172,889
TOTAL Liabilities	119,834		172,889
Fund Balance Reserve For Debt	77,035	V884	78,161
TOTAL Restricted Fund Balance	77,035		78,161
Assigned Appropriated Fund Balance	219,069	V914	166,014
TOTAL Assigned Fund Balance	219,069		166,014
Unassigned Fund Balance		V917	
TOTAL Unassigned Fund Balance	0		0
TOTAL Fund Balance	296,104		244,175
TOTAL Liabilities, Deferred Inflows And Fund Balance	415,938		417,064

Results of Operation			
Code Description	2021	EdpCode	2022
Revenues			
Community College Capital Cost		V2240	187,584
Debt Service - Other GoV.	188,708	V2392	0
TOTAL Intergovernmental Charges	188,708		187,584
Interest And Earnings	110	V2401	1,126
TOTAL Use of Money And Property	110		1,126
Refunds of Prior Year's Expenditures		V2701	0
Premium & Accrued Interest On Obligations		V2710	0
TOTAL Miscellaneous Local Sources	0		0
St Aid, Other Aid (specify)	677,805	V3089	624,748
TOTAL State Aid	677,805		624,748
TOTAL Revenues	866,623		813,458
Interfund Transfers	1,371,086	V5031	1,370,273
TOTAL Interfund Transfers	1,371,086		1,370,273
TOTAL Other Sources	1,371,086		1,370,273
TOTAL Detail Revenues And Other Sources	2,237,709		2,183,731

Results of Operation			
Code Description	2021	EdpCode	2022
Expenditures			
Fiscal Agents Fees, Contr Expend		V13804	0
TOTAL Fiscal Agents Fees	0		0
TOTAL General Government Support	0		0
Debt Principal, Serial Bonds	1,170,000	V97106	1,185,000
Debt Principal, Installment Purchase Debt	593,414	V97856	606,176
TOTAL Debt Principal	1,763,414		1,791,176
Debt Interest, Serial Bonds	389,793	V97107	372,856
Debt Interest, Installment Purchase Debt	84,391	V97857	71,630
TOTAL Debt Interest	474,184		444,486
TOTAL Expenditures	2,237,598		2,235,662
Transfers, Other Funds		V99019	0
TOTAL Operating Transfers	0		0
TOTAL Other Uses	0		0
TOTAL Detail Expenditures And Other Uses	2,237,598		2,235,662

### (V) DEBT SERVICE

Analysis of Changes in Fund Balance

Code Description	2021	EdpCode	2022
Analysis of Changes in Fund Balance			
Fund Balance - Beginning of Year	295,993	V8021	296,104
Restated Fund Balance - Beg of Year	295,993	V8022	296,104
ADD - REVENUES AND OTHER SOURCES	2,237,709		2,183,731
DEDUCT - EXPENDITURES AND OTHER USES	2,237,598		2,235,662
Fund Balance - End of Year	296,104	V8029	244,175

## (W) GENERAL LONG-TERM DEBT

Balance Sheet			
Code Description	2021	EdpCode	2022
Assets			
Total Non-Current Govt Liabilities	544,196,880	W129	375,219,735
TOTAL Provision To Be Made In Future Budgets	544,196,880		375,219,735
TOTAL Assets and Deferred Outflows of Resources	544,196,880		375,219,735

#### (W) GENERAL LONG-TERM DEBT

Balance Sheet			
Code Description	2021	EdpCode	2022
Net Pension Liability -Proportionate Share	178,651	W638	12,765,819
Total OPEB Liability	518,403,434	W683	338,587,953
Installment Purchase Debt	3,499,405	W685	2,893,230
Judgments And Claims Payable	3,002,602	W686	2,877,871
Compensated Absences	2,212,788	W687	2,379,862
TOTAL Other Liabilities	527,296,880		359,504,735
Bonds Payable	16,900,000	W628	15,715,000
TOTAL Bond And Long Term Liabilities	16,900,000		15,715,000
TOTAL Liabilities	544,196,880		375,219,735
TOTAL Liabilities	544,196,880		375,219,735

## COUNTY OF Jefferson Statement of Indebtedness For the Fiscal Year Ending 2022

# County of: Jefferson

#### Municipal Code: 22010000000

First Year	Debt Code	Description	Cops Flag	Comp Flag	Date of Issue	Date of Maturity	Int. Rate	Var?	Amt. Orig. Issued	O/S Beg. of Year	Paid Dur. Year	Redeemed Bond Proc.	Prior Yr. Adjust.	Accreted Interest	O/S End of Year
2017	IPC E	Finance Emergency Equipment		0	4/14/2017	04/14/2027	<b>2</b> .1 <b>39</b> %		\$7,974,153	\$3,499,406	\$606,176	<b>\$0</b>	\$0		\$2,893,230
Total f	or Type/E	xempt Status - Sums	Issued A	Amts or	nly made i	in AFR Year			\$0	\$3,499,406	\$606,176	\$0	\$0	\$0	\$2,893,230
2015	BOND N	College Library & Improvements		0	6/03/2015	06/03/2035	2.00%	Y	\$7,000,000	\$5,295,000	\$320,000	\$0	\$20,000		\$4,995,000
2017	BOND N	Public Improvement Bond		0	6/01/2017	06/01/2025	2.25%	Ν	\$6,206,500	\$5,315,000	\$265,000	\$0	(\$20,000)		\$5,030,000
2020	BOND N	911 and JCC projects		0	9/24/2020	09/15/2031	1.00%		\$6,885,000	\$6,290,000	\$600,000	\$0	\$0		\$5,690,000
Total f	or Type/E	xempt Status - Sums	Issued A	Amts oi	nly made i	in AFR Year			\$0	\$16,900,000	\$1,185,000	\$0	\$0	\$0	\$15,715,000
	AFR Yea	ır Total for All Debt Tyr	oes - Su	ms Issi	ued Amts	only made i	n AFR Ye	ar	\$0	\$20,399,406	\$1,791,176	\$0	\$0	\$0	\$18,608,230

# COUNTY OF Jefferson Schedule of Time Deposits and Investments For the Fiscal Year Ending 2022

	EDP Code	Amount
CASH:		
On Hand	9Z2001	\$15,520.00
Demand Deposits	9Z2011	\$6,897,757.00
Time Deposits	9Z2021	\$74,023,751.00
Total		\$80,937,028.00
COLLATERAL:		
- FDIC Insurance	9Z2014	\$1,249,607.00
Collateralized with securities held in possession of municipality or its agent	9Z2014A	\$96,641,171.00
Total		\$97,890,778.00
INVESTMENTS: - Securities (450) Book Value (cost) Market Value at Balance Sheet Date	9Z4501 9Z4502	\$26,021,346.00 \$26,921,364.00
Collateralized with securities held in possession of municipality or its agent	9Z4504A	\$26,921,364.00
- Repurchase Agreements (451) Book Value (cost)	9Z4511	\$0.00
Market Value at Balance Sheet Date	9Z4512	\$0.00
Collateralized with securities held in possession of municipality or its agent	9Z4514A	\$0.00

## COUNTY OF Jefferson Bank Reconciliation For the Fiscal Year Ending 2022

# Include All Checking, Savings and C.D. Accounts

Bank Account Number	Bank Balance	Add: Deposit In Transit	Less: Outstanding Checks	Adjusted Bank Balance
*****-0258	\$2,192,535	\$9,301	\$259,225	\$1,942,611
*****-0099	\$7,838,445	\$0	\$0	\$7,838,445
*****-9713	\$172,922	\$0	\$0	\$172,922
*****-0150	\$165,093	\$0	\$42,528	\$122,565
*****-7650	\$296,264	\$0	\$124,154	\$172,110
*****-9921	\$21,980,000	\$0	\$0	\$21,980,000
*****-9921	\$249,607	\$0	\$0	\$249,607
*****-8485	\$12,601,751	\$0	\$0	\$12,601,751
*****-2529	\$1,692,337	\$0	\$0	\$1,692,337
*****-3964	\$422,083	\$0	\$538	\$421,545
*****-0260	\$0	\$0	\$0	\$0
*****-0259	\$22,217	\$0	\$0	\$22,217
*****-0281	\$17,937	\$0	\$0	\$17,937
*****-9721	\$1,121,029	\$0	\$621,030	\$499,999
*****-2728	\$93,258	\$0	\$6,362	\$86,896
*****-2406	\$524,794	\$0	\$40,421	\$484,373
*****-2016	\$410,869	\$0	\$0	\$410,869
*****-9127	\$358,844	\$0	\$0	\$358,844
*****-9941	\$91,676	\$0	\$0	\$91,676
*****-0153	\$21,203	\$0	\$0	\$21,203
*****-8513	\$352,935	\$0	\$0	\$352,935
*****-7802	\$6,662	\$0	\$0	\$6,662
*****-4360	\$26,103	\$0	\$0	\$26,103
*****-1828	\$7,387	\$0	\$0	\$7,387
*****-4394	\$53,643	\$0	\$0	\$53,643
*****-4386	\$46,595	\$0	\$0	\$46,595

## COUNTY OF Jefferson Bank Reconciliation For the Fiscal Year Ending 2022

# Include All Checking, Savings and C.D. Accounts

Bank Account Number	Bank Balance	Add: Deposit In Transit		Less: Outstand Checks			Adjusted Bank Balance
*****-5729	\$82,514		\$0		\$	0	\$82,514
	Total Adjusted Bank	Balance					\$49,763,746
	Petty Cash						\$15,520.00
	Adjustments						\$.00
	Total Cash		9Z0	CASH	*		\$49,779,266
	Total Cash Balance	All Funds	9Z0	CASHB	*		\$49,779,265
	* Must be equal						

## COUNTY OF Jefferson Local Government Questionnaire For the Fiscal Year Ending 2022

		Response
1)	Does your municipality have a written procurement policy?	Yes
2)	Have the financial statements for your municipality been independently audited?	No
	If not, are you planning on having an audit conducted?	Yes
3)	Does your local government participate in an insurance pool with other local governments?	No
4)	Does your local government participate in an investment pool with other local governments?	No
5)	Does your municipality have a Length of Service Award Program (LOSAP) for volunteer firefighters?	No
6)	Does your municipality have a Capital Plan?	Yes
7)	Has your municipality prepared and documented a risk assessment plan?	No
	If yes, has your municipality used the results to design the system of internal controls?	
8)	Have you had a change in chief executive or chief fiscal officer during the last year?	No
9)	Has your Local Government adopted an investment policy as required by General Municipal Law, Section 39?	Yes

# COUNTY OF Jefferson Employee and Retiree Benefits For the Fiscal Year Ending 2022

	Total Full Time Employees:	697			
	Total Part Time Employees:	69			
Account Code	Description	Total Expenditures (All Funds)	# of Full Time Employees	# of Part Time Employees	# of Retirees
90108	State Retirement System	\$5,219,268.00	690		
90158	Police and Fire Retirement				
90258	Local Pension Fund				
90308	Social Security	\$3,210,668.00	697	69	
90408	Worker's Compensation Insurance	\$1,874,836.00	697	69	
90458	Life Insurance				
90508	Unemployment Insurance	\$51,031.00			
90558	Disability Insurance				
90608	Hospital and Medical (Dental) Insurance	\$23,897,820.00	556		
90708	Union Welfare Benefits				
90858\$	Supplemental Benefit Payment to Disabled Fire Fighters				
91890	Other Employee Benefits	\$5,869.00			
	Total	\$34,259,492.00			
	al From Financial parative purposes only)	\$34,152,869.00			

# COUNTY OF Jefferson Energy Costs and Consumption For the Fiscal Year Ending 2022

Energy Type	Total Expenditures	Total Volume	Units Of Measure	Alternative Units Of Measure
Gasoline	\$389,393	101,105	gallons	
Diesel Fuel	\$588,891	139,082	gallons	
Fuel Oil	\$7,825	1,843	gallons	
Natural Gas	\$127,579	212,126	cubic feet	therms
Electricity	\$657,484	6,896,953	kilowatt-hours	
Coal	\$		tons	
Propane	\$88,982	51,327	gallons	

# CERTIFICATION OF CHIEF FISCAL OFFICER

I, <u>Karen M Christie</u>, hereby certify that I am the Chief Fiscal Officer of the <u>County of Jefferson</u>, and that the information provided in the annual financial report of the <u>County of Jefferson</u>, for the fiscal year ended <u>12/31/2022</u>, is TRUE and correct to the best of my knowledge and belief. By entering the personal identification number assigned by the Office of the State Comptroller to me as the Chief Fiscal Officer of the <u>County of Jefferson</u>, and adopted by me as my signature for use in conjunction with the filing of the <u>County of Jefferson's</u> annual financial report, I am evidencing my express intent to authenticate my certification of the <u>County of Jefferson's</u> annual financial report for the fiscal year ended <u>12/31/2022</u> and filed by means of electronic data transmission.

Name of Report Preparer if different than Chief Fiscal Officer

(315) 785-3056 Telephone Number

04/21/2023

Date of Certification

Karen Christie Name

<u>Treasurer</u> Title

<u>175 Arsenal Street, Watertown, NY 1</u> Official Address

(315) 785-3055 Official Telephone Number

<u>(A) GENERAL</u>	
<u>Adjustment Reason</u>	
Account Code A8012	Error in calculation of the allowance for uncollectible property taxes of \$1,166,740 and reversal of an accrual for late adjustment of forestry income for \$87,690 led to a net increase in revenue of \$1,079,050.
Account Code A8015	Two adjustments to prior year, \$1,166,740 decrease in revenue due to difference in adjustment to allowance for uncollectible taxes and recording of revenue from NYS timber sales voucher received late for \$87,690.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County of Jefferson, New York (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

### **Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

## Financial Reporting Entity

The County, which was established in 1805, is governed by County local law and other general laws of the State of New York and various local laws. The Board of Legislators is the legislative body responsible for overall operations, the Chairman of the Board serves as chief executive officer and the County Treasurer serves as chief fiscal officer. Independent elected officials of the County include 15 legislators, the District Attorney, the County Clerk, the County Treasurer, and the County Sheriff.

The County provides mandated social service programs such as Medicaid and Temporary Assistance for Needy Families. The County also provides the following basic services: maintenance of County roads, health and social services (including Office for the Aging), public safety (including law enforcement, jail, probation, District Attorney and Public Defender), general administrative services, culture and recreation, solid waste management (including recycling) and among others, operation of a Community College and an airport.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

*Discretely Presented Component Units*—The component unit columns in the basic financial statements include the financial data of the County's two discretely presented component units. These units are reported in a separate column to emphasize that they are legally separate from the County.

*Jefferson Community College*—The Jefferson Community College (the "College") was established in 1961 with the County as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a Board of Trustees consisting of ten members, five appointed by the County governing body, four by the Governor and one student trustee. Also, the College budget is subject to the approval of the County Board of Legislators and the County provides one half of capital costs for the College. Real property of the College vests with the County debt. Mandated by New York State Law, the fiscal year end for the College is August 31. The College includes four discretely presented component units, the Jefferson Community College Foundation, Inc., Faculty Student Association of Jefferson Community College, Inc., Student Association of Jefferson Community College, and New Student Services of Jefferson Community College.

The County budget for 2022 included an appropriation of \$5,262,179 in support of the College budget for the College fiscal year ended August 31, 2022. In addition to the funds contributed for the support of the College budget for 2021-2022, the General Fund budget supports the debt service on other college capital improvement bonds as outlined in the following paragraphs.

In 2015, the County issued \$7,000,000 in public improvement serial bonds for the Jefferson Community College Collaborative Learning Project. In 2022, the County paid \$476,325 in debt service on the 2015 debt issue. The principal payment was \$320,000, and interest was paid in the amount of \$156,325. Outstanding debt on this issue at December 31, 2022, was \$4,995,000.

In 2017, the County issued \$6,206,500 in public improvement serial bonds of which \$1,500,000 was on behalf of the College. Of this amount, \$1,448,400 was for the campus building reconstruction at Jefferson Community College and \$51,600 was for purchasing a loader. In 2022, the County paid \$98,078 in debt service on the 2017 debt issue. The principal payment was \$63,000, and interest was paid in the amount of \$35,078. Outstanding debt on this issue at December 31, 2021 was \$1,213,000.

In 2020, a bond \$1,885,000 was for the purpose of additional work on the Jefferson Community College Learning Center to permanent financing. In 2022, the County paid \$184,456 in debt service on the 2020 debt issue. The principal payment was \$165,000, and interest was paid in the amount of \$19,456. Outstanding debt on this issue at December 31, 2022 was \$1,555,000.

Jefferson County paid \$433,393 to other New York State Community Colleges for its residents attending community colleges outside the County.

Separate financial statements can be obtained by writing the College's administration office, 1220 Coffeen Street, Watertown, New York 13601.

*Jefferson County Industrial Development Agency*—The Jefferson County Industrial Development Agency (the "Agency") is a public benefit corporation created by Article 18A of New York State General Municipal Law to promote the economic welfare, recreation opportunities and prosperity of County inhabitants. Members of the Agency are appointed by the County Board of Legislators which exercises no oversight responsibility for fiscal matters. The Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for agency bonds or notes.

In addition, the Agency administers a \$4,250,903 revolving loan fund, a \$195,944 micro-enterprise loan program which provides loans to small businesses and a \$287,870 Watertown Economic Growth Fund which provides support to enterprises in the City of Watertown. These funds are used to provide loans to eligible businesses that save and create employment opportunities for residents of Jefferson County. The Agency works closely with Jefferson County Job Development Corporation ("JCJDC") through funding of certain programs for economic development activities. The Agency has no staff; staff is supplied by the JCJDC under contract. The Agency includes two blended component units, the Jefferson County Local Development Corporation and the Jefferson County Civic Facilities Development Corporation.

Separate financial statements can be obtained by writing the Agency's administration office, 800 Starbuck Avenue, Suite 800, Watertown, New York 13601.

*Excluded from the Financial Reporting Entity*—Although the following are related to the County, they are not included in the County reporting entity:

*Jefferson County Soil and Water Conservation District*—The Board of Legislators has declared the County to be a Soil and Water Conservation District in accordance with the provisions of the Soil and Water Conservation District Law. Members of the Board of Directors have been appointed by the County governing body and administrative costs of the District are provided primarily through County appropriations. The Board of Legislators retains general oversight responsibilities including monitoring district activities through detailed reporting to the Board of Legislators by the District Directors of its work and transactions in such periods as the Board of Legislators may direct. However, the County cannot impose will upon the District nor is there a financial benefit/burden relationship with the County to require it to be presented as a component unit of the County.

The annual financial report can be obtained from the District's administration office at Jefferson County Soil and Water Conservation District, 21168 State Route 232, PO Box 838, Watertown, NY 13601.

**Thousand Islands Bridge Authority**—The Thousand Islands Bridge Authority is a public benefit corporation created by State Legislation to promote the economic welfare, recreation, and prosperity of the County inhabitants. Members of the agency are appointed by the municipal governing body which exercises no oversight responsibility. The Authority members have complete responsibility for management of the Authority and accountability for fiscal matters. The County is not liable for Authority bonds or notes.

#### **Basis of Presentation—Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds, its proprietary fund, and its fiduciary fund, even though the latter is excluded from the government-wide financial statements.

As discussed earlier, the government has two discretely presented component units. Jefferson Community College and the Jefferson County Industrial Development Agency are shown in separate columns in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and various other functions of the government. Elimination of these changes would distort the direct costs and program revenues reported for the various functions concerned.

# **Basis of Presentation—Fund Financial Statements**

The fund financial statements provide information about the County's funds, including its fiduciary fund. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

- *General Fund*—This fund is the principal operating fund of the County and is used to account for all financial resources except those required to be accounted for in other funds.
- *Capital Projects Fund*—The Capital Projects Fund is used to account for and report financial resources to be used for the acquisition, construction or renovation of major capital facilities or equipment other than those financed by the enterprise fund. The County utilizes separate funds to account for capital projects benefiting the following programs: general government, public safety, transportation, sanitation, and recreation.

Additionally, the County reports the following nonmajor governmental funds:

*Special Revenue Funds*—used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The following Special Revenue Funds are utilized:

- *County Road Fund*—The County Road Fund is used to account for expenditures for highway purposes authorized by Section 114 of the Highway Law.
- *Road Machinery Fund*—The Road Machinery Fund is used to account for the purchase, repair, maintenance and storage of highway machinery, tools and equipment pursuant to Section 133 of the Highway Law.
- *Special Grant Fund*—The Special Grant Fund is used to account for funds received under the Job Training Partnership Act/Workforce Investment Act and for Community Block Grant funds received from the Department of Housing and Urban Development.

*Debt Service Fund*—used to account for current payments of principal and interest on general obligation long-term debt and for financial resources accumulated in a reserve for payment of future principal and interest on long-term indebtedness.

The County reports the following major enterprise fund:

• Solid Waste Management Fund—The Solid Waste Management Fund accounts for the handling of solid waste, including a recycling facility and transfer station, where the governing officials have determined that the costs of operations are to be financed through charges for services to users.

Additionally, the County reports the following fund type:

• *Fiduciary Fund*—The Custodial Fund is used to account for assets held by the County as an agent for other governments or individuals.

During the course of operations the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/due to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activity column.

Further, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are recorded at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

# Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers property tax collected within 60 days after the end of the current fiscal period to be available and recognizes them as revenues of the current year, all other revenues are deemed to be available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within one year of the end of the current fiscal period). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of the end of the current fiscal period). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary and fiduciary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

### Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

*Cash, Cash Equivalents and Investments*—Cash and cash equivalents are considered to be cash on hand, certificates of deposits, demand deposits and short-term investments with original maturities of 90 days or less from the date of acquisition. State statutes and various resolutions of the Board of Legislators govern the County's investment policies. Permissible investments include obligations of the U.S Treasury and U.S Government Agencies, repurchase agreements and obligations of New York State or its localities. The County's investments are recorded at fair value in accordance with GASB.

*Restricted Cash and Cash Equivalents*—Restricted cash and cash equivalents represent unspent proceeds from debt, unearned revenues, amounts received for grants but not yet spent, and amounts to support restricted fund balances.

**Receivables**—Receivables are stated net of allowances for estimated uncollectible amounts. Intergovernmental receivables include amounts owed to the County to reimburse it for expenditures incurred pursuant to state and federally funded programs. All major revenues of the County are considered "susceptible to accrual" under the modified accrual basis. These include property tax, sales tax, state tax, State and Federal aid, and various grant program revenues.

*Inventory*—Inventory associated with the governmental activities is valued at the lower of cost or market using the average cost method.

**Prepaid Items**—Certain payments to vendors or other governments reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expense/expenditures when consumed rather than when purchased.

*Capital Assets*—Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads and bridges), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the County as assets with an initial, individual cost of more than \$5,000, or \$10,000 for heavy equipment, and an estimated useful life in excess of two years. For infrastructure (including buildings) assets, the same estimated minimum useful life is used (in excess of two years), but only those infrastructure projects that cost more than \$25,000 are reported as capital assets. Such assets are recorded at historical cost or estimated historical cost. The reported value excludes normal maintenance and repairs, which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at acquisition value.

Land, right of way and easements, and construction in progress are not depreciated. The other capital assets of the primary government are depreciated using the straight-line method over the estimated useful lives as shown on the following page.

Cupitalization Threshok and Oseful Lives					
Class of Asset	Threshold	Useful Life			
Land	\$ 5,000	n/a			
Works of art and historical treasures	5,000	n/a			
Construction in progress	5,000	n/a			
Land improvements	5,000	20			
Buildings	25,000	50			
Building improvements	5,000	20			
Machinery and equipment:					
Office equipment	5,000	10			
Furniture	5,000	10			
Computer and computer equipment	5,000	5			
Vehicles	5,000	7			
Heavy equipment	10,000	7			
Other	5,000	10			
Infrastructure					
Roads, network	25,000	25			
Bridges (includes culverts)	25,000	40			
Improvements other than land or buildings	5,000	7			

Capitalization Threshold and Useful Lives

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category (for example, the purchase of a new highway vehicle included as part of *expenditures—transportation*). The amount reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

**Unearned Revenue**—Certain amounts received have not been spent or otherwise used to meet the revenue recognition criteria for government-wide or fund financial purposes. At December 31, 2022, the County reported unearned revenues of \$18,476,328 and \$66,492 within the General Fund and nonmajor funds, respectively. The County received cash in advance related to grants, donations and forfeited funds, but has not yet performed the services, and therefore recognizes a liability.

Deferred Outflows/Inflows of Resources-In addition to assets, the statement of financial position and the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The primary government has three types of items that qualify for reporting in this category. The first item is related to pensions reported in the government-wide financial statements. This represents the effect of the net change in the County's proportion of the collective net pension asset or liability, and the difference during the measurement period between the County's contributions and its proportionate share of the total contribution to the pension systems not included in the pension expense and any contributions to the pension systems made subsequent to the measurement date. The second item is related to OPEB reported in the government-wide financial statements and represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The last item is the excess consideration provided for the acquisition of the fixed based operation at the airport and is reported in the government-wide statement of net position. The excess results from the difference in the carrying value of the items purchased and the

acquisition price. This amount is considered deferred and is being impaired over the life of the assets that were acquired.

In addition to liabilities, the statement of financial position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The primary government has three types of items, which qualify for reporting in this category. The first item represents the effect of the net change in the County's proportion of the collective net pension liability and the difference during the measurement periods between the County's contributions and its proportionate share of total contributions to the pension systems not included in pension expense and is reported on the government-wide statements. The second item represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability and is reported in the government-wide statements. Additionally, under the modified accrual basis of accounting, the governmental funds report unavailable revenues from two sources: property taxes and some nonexchange State aid that will more than likely not be realized within one year. These amounts are deferred and recognized in the period that the amounts become available. Accordingly, the items, unavailable revenue, are reported as deferred inflows of resources only in the governmental funds balance sheet.

*Net Position Flow Assumption*—Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted—net position and unrestricted—net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's position to consider restricted—net position to have been depleted before unrestricted—net position is applied.

**Fund Balance Flow Assumptions**—Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

*Fund Balance Policies*—Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for specific purposes determined by a formal action of the County's highest level of decision-making authority. The Board of Legislators is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Board of Legislators has by resolution authorized the County Administrator to recommend assignments to a committee which can then

approve, reject or adjust the assignments of fund balance. The Board of Legislators may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## *Revenues and Expenses/Expenditures*

**Program Revenues**—The amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operation or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues.

**Real Property Taxes**—Real property taxes are levied annually no later than December 31, and become a lien on January 1. Town and County taxes are collected by the towns during the period January 1 to late March, as specified in their warrants. Towns return unpaid taxes to the County by appointment in March. Delinquent taxes accrue interest at 1% per month beginning on February 1. A 5% penalty is added to any taxes due upon settlement between the Towns and the County. Upon settlement, the County assumes collection of delinquent taxes until they are enforced, no earlier than 24 months after lien date. Towns and special districts receive the full amount of their levies annually from the first amounts collected on the combined bills.

The County-wide property tax is levied by the Board of Legislators effective January 1 of the year the taxes are recognizable as revenue. Taxes become a lien on the related property on that date of the year for which they are levied. Accordingly, property tax is only recognized as revenue in the year for which the levy is made, and to the extent that such taxes are received within the reporting period or 60 days thereafter in the governmental fund financial statements.

The County's tax sale procedures have resulted in cumulative net gain. The County does not consider its delinquent property taxes for prior years to be uncollectible. However, delinquent property taxes not collected at year end (excluding collections in the 60 day subsequent period) are recorded as deferred inflows of resources in the Governmental Fund financial statements. Any taxes not collectible pursuant to a court order are recorded as a reduction to prior year revenue when the Court determines them to be uncollectible.

For years prior to 1995, unpaid taxes were/are enforced in accordance with the provision of Chapter 157 of the Law of 1883, as amended; the end result being that the individual towns made the taxes whole to the County. The County Treasurer acts as central collection for all delinquent taxes outside the City of Watertown.

Since 1995, pursuant to Article 11 of New York State Real Property Tax Law, the County assumes enforcement responsibility for all taxes levied outside the city, with the County Attorney acting as the Tax Enforcement Officer.

In 2022, the County Attorney, as Tax Enforcement Officer, conducted the County's annual sale of properties acquired through tax foreclosure. Of 65 properties acquired through foreclosure the tax year of 2019, 63 were sold at auction, generating gross receipts of \$1,467,815. One property that did not sell at auction was subsequently sold for \$22,500.

In 1996, a local law was approved to allow real property owners in the County owing delinquent taxes to enter into an installment contract. As long as the taxpayer continues payments within the terms of the contract, real property is protected from tax enforcement proceedings.

In 1997, the County enacted a local law to allow payment of current real property taxes in installments commencing in 1998. Each Town has the option to adopt the installment method. Twenty-one of the County's twenty-two towns participate in installment collections.

Beginning in 1999, non-city school districts were permitted to adopt the installment option of payment for their taxpayers. The program allows for the school district to collect the first installment within the first 30 days of the tax lien. The County is then charged with collecting the second and third installments, after compensating the school districts for these amounts.

County taxes collected on properties within the City of Watertown are enforced, and will continue to be enforced, by the City. The County receives the full amount of such taxes in the year due.

Unpaid village taxes and non-city school district taxes are turned over to the County for enforcement. Any such taxes remaining unpaid at year end are re-levied as County taxes in the subsequent year.

School taxes remaining unpaid in the enlarged city school district (outside the City) are turned over to the County Treasurer in December each year and eventually are subject to enforcement by the County within the same time frame as re-levied village and school taxes.

At December 31, 2022, the total real property tax assets relating to the County of \$9,051,985 are offset by an allowance for uncollectible taxes of \$4,379,885. Additionally, included in real property tax assets are current year returned village and school taxes of \$4,177,485. The remaining portion of tax assets is partially offset by deferred inflows of resources – property taxes of \$8,450,556 in the General Fund and represents an estimate of tax liens which will not be collected within the first sixty (60) days of the subsequent year.

A 4.0% sales tax is levied in and for the County under the general authority of Article 29 of the Tax Law and specific authority of local law. This tax is administered and collected by the State Sales Tax Commission in the same manner as the State imposed 4.0% sales and compensating use tax. Net collections, meaning monies collected after deducting them from expenses of administration and collection and amounts refunded or to be refunded, but inclusive of any applicable penalties and interest, are paid by the State to the County on a monthly basis. Of the total \$100,661,022 sales tax collected or accrued for the year ended December 31, 2022, \$53,350,342 was distributed to the towns, villages and the City of Watertown, of which, \$9,559,898 is recorded as liabilities to be distributed.

*Constitutional Tax Limit*—The amount that may be raised by the County-wide tax levy on real estate in any fiscal year (for purposes other than debt service on County indebtedness) is limited to one and one-half per centum (subject to increase up to two per centum by resolution of the Board of Legislators) of the five-year average full valuation of taxable real estate of the County, per New York State statutes.

The County constitutional tax limit (per New York State statutes) for the fiscal year ended December 31, 2022 is computed on the following page.

Five-year average full valuation of taxable real estate	\$ 8,405,909,585
Tax limit @ 1.5%	\$ 126,088,644
Tax levy subject to tax limit	 61,409,361
Tax margin	\$ 64,679,283

*Compensated Absences*—Most employees are granted vacation, personal, and sick leave and earn compensatory time in varying amounts. In the event of termination, an employee is entitled to payment for accumulated vacation and compensatory time. Upon retirement, an employee is entitled to vacation and unused compensatory absences at various rates subject to certain maximum limitations.

Full time employees are entitled to earn 15 days of sick time annually which is accrued proportionately with each bi-weekly pay period, and may accumulate credit up to a maximum of 200 days. The County has no liability for sick leave upon retirement; any unused sick leave is applied toward service time for retirement benefits as outlined in Section 41J of New York State Retirement and Social Security Law.

Compensated absences for vacation and compensatory time for governmental fund type employees are reported as a liability and an expense in the government-wide financial statements. For business-type activities employees, the accumulation is recorded as an accrued liability and/or other long-term obligation of the business-type activities.

The compensated absences liability for the primary government at year end totaled \$2,379,862 and is reported within governmental activities at \$2,334,923 and business-type activities at \$44,939. The College reports \$441,578 as its liability for compensated absences.

Payment of vacation and compensatory time is recorded in the governmental funds is dependent upon many factors. Therefore, timing of future payments is not readily determinable. However, management believes that sufficient resources will be made available for the payments of vacation and compensatory time when such payment becomes due.

**Pension Plans**—The County and the College are mandated by New York State law to participate in the New York State Teachers' Retirement System ("TRS") and the New York State Local Employees' Retirement System ("ERS"). For purposes of measuring the net pension (asset)/liability, deferred outflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. More information regarding pensions is included at Note 6.

*Other Postemployment Benefits*—In addition to providing pension benefits, the County provides retired employees with group health insurance benefits. The obligation of the County to contribute to the cost of providing this benefit has been established pursuant to legislative resolution and various collective bargaining agreements. Substantially all employees become eligible for such benefit if they have been continuously employed by the County for the equivalent of at least ten years at the time of retirement.

Regarding the County's postemployment benefits, retirees' and their survivor's health care benefits are provided through an insurance company whose premiums are based on historic experience. Additionally the County finances the plan on a pay-as-you-go basis, and the cost of retiree group health insurance benefits is recognized as an expenditure/expense based on premiums paid during the year. During 2022,

\$12,002,239 was paid by the County on behalf of eligible retirees, including their dependents and survivors. More information on other postemployment benefits is included in Note 7.

**Proprietary Funds Operating and Nonoperating Revenues and Expenses**—Operating revenues of enterprise funds consist mainly of user fees. Operating expenses of enterprise funds consist of salaries, wages and benefits, contractual services and depreciation and amortization. Transactions related to capital and financing activities, non-capital financing activities, investing activities and interfund transfers from other funds and State appropriations are components of non-operating income. Subsidies and grants to proprietary funds which finance either capital or current operations are reported as nonoperating revenue.

## Other

*Estimates*—The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of revenues, expenditures, assets, deferred outflows/inflows of resources, and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and during the reported period. Actual results could differ from those estimates.

# Stewardship, Compliance and Accountability

*Legal Compliance—Budgets*—The County follows these procedures in establishing the budgetary data reflected in the financial statements:

The County's annual procedures in establishing the budgetary data reflected in the basic financial statements are included on the following page.

- No later than November 15, the budget officer submits a tentative budget to the Board of Legislators for the fiscal year commencing the following January 1. The tentative budget includes proposed expenditures and the proposed means of financing for the General Fund, County Road Fund, Road Machinery Fund and Debt Service Fund.
- After public hearings are conducted to obtain taxpayer comments, no later than December 20, the governing board adopts the budget.
- All amendments of the budget must be approved by the governing board. However, the County Administrator is authorized to transfer certain budgeted amounts within departments, upon request of the department head.
- Budgets are prepared for proprietary funds to establish the estimated contributions required from other funds and to control expenditures.

# 2. CASH, CASH EQUIVALENTS AND INVESTMENTS

Available cash of the County is deposited and invested in accordance with the provisions of applicable State statutes. The County also has its own written investment guidelines which have been established by the Board of Legislators.

The County deposits cash into a number of bank accounts. Monies must be deposited in demand or time accounts at, or certificates of deposit issued by, FDIC-insured commercial banks or trust companies located within the State. Some of the County's accounts are required by various statutes and borrowing restrictions for specific funds, while the remainder are used for County operating cash and for investment purposes. The County's bank accounts are maintained in separate demand accounts with the respective offset being

to various fund equities in pooled cash, investments, and restricted cash. Interest income from the pooled accounts is allocated based on the funds' respective share of the pool.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligation that may be pledged as collateral. Obligations that may be pledged as collateral are outlined in Chapter 623 of the laws of the State of New York.

Cash and cash equivalents (including restricted amounts) at year-end consisted of:

	Go	overnmental	Bu	siness-type	]	Fiduciary		Total		
	Activities		Activities		Activity		Fund		Balance	
Petty cash (uncollateralized)	\$	14,720	\$	800	\$	-	\$	15,520		
Deposits		72,893,645		1,510,194		6,522,678		80,926,517		
Total	\$	72,908,365	\$	1,510,994	\$	6,522,678	\$	80,942,037		

Deposits and Cash with Fiscal Agent—All deposits and cash with fiscal agent are carried at fair value.

	Bank		Carrying	
	 Balance A		Amount	
FDIC insured	\$ 1,249,607	\$	1,249,607	
Uninsured:				
Collateral held by bank's				
agent in the County's name	 96,641,171		79,671,910	
Total	\$ 97,890,778	\$	80,921,517	

*Custodial Credit Risk—Deposits*—Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. For investments, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments that are in the possession of an outside party. By State statute all deposits in excess of FDIC insurance coverage must be collateralized. As of December 31, 2022, the County's deposits were FDIC insured or collateralized. The County pools its cash from all funds, except for cash required by law to be segregated, into a concentration account for investment purposes.

*Interest Rate Risk*—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of deposits and investments. The County minimizes the risk by structuring the investment portfolio so that the deposits and investments mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell deposits and investments on the open market prior to maturity.

Restricted Cash and Cash Equivalents—Restricted cash and cash equivalents include the following:

	Purpose		Amount
Governmental activities:			
General Fund	Workers' compensation	\$	550,710
General Fund	Unemployment insurance		72,225
General Fund	Insurance		1,871,820
General Fund	Advanced fundings		2,419,119
General Fund	ARPA fundings		13,812,286
General Fund	Law enforcement and prosecution		366,544
General Fund	Wireless 911 Surcharge		925,161
General Fund	Committed Funds		6,000,000
General Fund	Opioid settlements		366,083
Capital Projects Fund	Unspent bond proceeds		4,061,878
Nonmajor Funds:			
Road Machinery Fund	Highway equipment reserve		500,070
Special Grants Fund	Unspent grant proceeds		56,405
Debt Service Fund	Debt service		78,161
Business-type activity:			
Solid Waste Management Fund	Capital projects		86,429
Total primary government		\$	31,166,891
	Purpose		Amount
Fiduciary Fund:			
Custodial Fund	Custodial liabilities	\$	6,522,678

Amounts restricted for General Fund reserves are subject to externally enforceable legal purpose restrictions, which are authorized by General Municipal Law, and for cash advances related to grant funding. Amounts restricted with the Capital Projects Fund are for unspent debt proceeds. Amounts restricted for debt service represent unexpended fund balances of completed capital projects and/or interest earned from the investment of debt proceeds which will be used to reduce future debt service per New York State Local Finance Law. Amounts restricted for capital projects within the Solid Waste Management Enterprise Fund are reserved to finance future costs of equipment replacement and capital improvements, including facility reconstruction. The fund is managed in accordance with section 6-c of the Municipal Law. Amounts restricted with the Custodial Fund are for property taxes collected by the County on behalf of Villages and School Districts, along with social services trust accounts.

*Investments*—All investments are reported using a three-level hierarchy that prioritizes the inputs used to measure fair value. This hierarchy, established by GAAP, requires that entities maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. The three levels of inputs used to measure fair value are as follows:

- Level 1. Quoted prices for identical assets or liabilities in active markets to which the County has access at the measurement date.
- Level 2. Inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly. Level 2 inputs include:
  - Quoted prices for similar assets or liabilities in active markets;

- Quoted prices for identical or similar assets in markets that are not active;
- Observable inputs other than quoted prices for the asset or liability (for example, interest rates and yield curves); and
- Inputs derived principally from, or corroborated by, observable market data correlation or by other means.
- Level 3. Unobservable inputs for the asset or liability. Unobservable inputs should be used to measure fair value to the extent that observable inputs are not available.

The County has the following fair value measurements as of December 31, 2022:

- Certificates of deposit of \$21,980,000 are valued based on quoted market prices for similar assets in active markets (level 2 input).
- U.S. backed securities of \$26,921,364 are valued using quoted market prices for identical assets in active markets (level 1 input).

*Custodial Credit Risk—Investments*—Credit risk is defined as the risk that an issuer or other counterparts to an investment in debt securities will not fulfill its obligation. The County minimizes credit risk by limiting investments to the safest types of securities, pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the County does business, and diversifying the investment portfolio so that potential losses on individual securities are minimized. The U.S Government Securities are not considered to have credit risk and do not require disclosure of credit quality.

## **Discretely Presented Component Units**

*Jefferson Community College*—The College and its component units had unrestricted deposits of \$5,269,698 and \$2,829,257, respectively. The College's carrying value of cash and short-term investments subject to collateral requirements was \$5,268,298 at August 31, 2022 which included cash in checking accounts and interest-bearing savings accounts. Bank balances totaling \$5,690,059 were insured by the FDIC at August 31, 2022.

The Jefferson Community College Foundation, Inc. and the Jefferson FSA Auxiliary, LLC, component units of the College, have restricted cash of \$1,785,732, consisting of various reserve funds.

The primary institution of the College had investments as of August 31, 2022 totaling 3,987,000. Its component units had investments as of August 31, 2022 with a market value of \$7,883,981. All investment held by the component unit are deemed to be observable in active markets and are therefore considered to be Level 1.

*Jefferson County Industrial Development Agency*—The Agency had unrestricted deposits of \$6,700,428 and restricted deposits of \$2,849,591 which were insured or collateralized by securities held by the pledging financial institution's trust department or agent, but not in the Agency's name.

## 3. RECEIVABLES

*Taxes Receivable*—Represents amounts due from County taxpayers that remain unpaid. At December 31, 2022, the County recorded \$9,051,885 related to taxes receivable. These amounts are reported net of an allowance for uncollectible taxes provision of \$4,379,885.

*Accounts Receivable*—Represents amounts due from various sources. The County's accounts receivable as of December 31, 2022, are as follows:

Governmental Funds:		
General Fund:		
Various fees and charges	\$ 2,131,995	
Less allowance for doubtful accounts	 (41,451)	\$ 2,090,544
Nonmajor funds		 7,580
Total governmental funds		\$ 2,098,124
Enterprise fund:		
Various fees and charges		\$ 363,033
Total enterprise fund		\$ 363,033
Fiduciary fund:		
Various fees and charges		\$ 6,614
Total fiduciary fund		\$ 6,614

Intergovernmental receivables as of December 31, 2022, are as follows:

Governmental Funds:	
General Fund:	
Due from State and Federal	\$ 13,874,958
Due from other governments	7,107,539 \$ 20,982,497
Capital Projects Fund:	
Due from State and Federal	8,000,528
Nonmajor funds:	
Due from State and Federal	\$ 3,046,030
Due from other governments	40,285 3,086,315
Total governmental funds	\$ 32,069,340

#### **Discretely Presented Component Units**

*Jefferson Community College*—Significant receivables include amounts due from students for fees and tuitions. These receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. The allowance amount is estimated and recorded based on the College's historical bad debt experience, and based on management's judgment. At August 31, 2022, the College reported total accounts receivable of \$2,905,045, intergovernmental receivables of \$2,198,817, notes receivable of \$286,284 and a lease receivable of \$96,860.

*Jefferson County Industrial Development Agency*—Significant receivables of the Agency include accounts receivable and loans and notes receivable. The Agency had accounts receivable of \$29,716 and loans, notes and grants receivable of \$2,690,203 at December 31, 2022.

## 4. CAPITAL ASSETS

*Governmental activities*—Capital asset activity for the primary government's governmental activities, for the year ended December 31, 2022 was as follows:

	Balance 1/1/2022	Additions	Deletions	Balance 12/31/2022
Capital assets, not being depreciated:				
Land	\$ 2,979,105	\$ -	\$ -	\$ 2,979,105
Construction in progress	30,613,096	11,432,945	15,794,230	26,251,811
Total capital assets, not being depreciated	33,592,201	11,432,945	15,794,230	29,230,916
Capital assets, being depreciated:				
Buildings and building improvements	93,955,705	6,374,659	-	100,330,364
Improvements other than buildings	1,407,921	-	-	1,407,921
Machinery and equipment	37,922,641	2,212,594	1,179,880	38,955,355
Infrastructure	134,643,403	10,234,616	6,374,689	138,503,330
Total capital assets, being depreciated	267,929,670	18,821,869	7,554,569	279,196,970
Less accumulated depreciation for:				
Buildings and building improvements	46,861,844	2,592,380	-	49,454,224
Improvements other than buildings	1,275,499	5,266	-	1,280,765
Machinery and equipment	24,717,168	2,368,623	1,088,179	25,997,612
Infrastructure	66,113,503	4,522,077	6,485,031	64,150,549
Total accumulated depreciation	138,968,014	9,488,346	7,573,210	140,883,150
Total capital assets, being depreciated, net	128,961,656	9,333,523	(18,641)	138,313,820
Governmental activities capital assets, net	<u>\$ 162,553,857</u>	\$ 20,766,468	<u>\$ 15,775,589</u>	<u>\$ 167,544,736</u>

Depreciation expense for governmental activities was charged to functions and programs of the primary government as follows:

Governmental activities:	
General government support	\$ 773,685
Public safety	2,453,233
Health	34,818
Transportation	5,969,387
Economic assistance and opportunity	 257,223
Total depreciation expense—governmental activities	\$ 9,488,346

*Business-type activity*—Capital asset activity for the primary government's business-type activity (Enterprise Fund), for the year ended December 31, 2022, as presented below:

	Balance 1/1/2022	Additions	Deletions	Balance 12/31/2022
Capital assets, not being depreciated:				
Land	\$ 12,415	\$ -	\$ -	\$ 12,415
Construction in progress	226,485	50,550	-	277,035
Total capital assets, not being depreciated	238,900	50,550		289,450
Capital assets, being depreciated:				
Buildings	3,173,672	-	-	3,173,672
Machinery and equipment	3,098,513	221,035	104,180	3,215,368
Total capital assets, being depreciated	6,272,185	221,035	104,180	6,389,040
Less accumulated depreciation for:				
Buildings	956,367	51,951	-	1,008,318
Machinery and equipment	2,400,087	122,834	89,396	2,433,525
Total accumulated depreciation	3,356,454	174,785	89,396	3,441,843
Total capital assets, being depreciated, net	2,915,731	46,250	14,784	2,947,197
Business-type activity capital assets, net	\$ 3,154,631	\$ 96,800	<u>\$ 14,784</u>	\$ 3,236,647

# **Discretely Presented Component Units**

*Jefferson Community College*—Capital asset activity for Jefferson Community College for the year ended August 31, 2022 was as follows:

	Balance		Deletions/	Balance
	9/1/2021	Additions	Reclassifications	8/31/2022
Capital assets, not being depreciated:				
Land	\$ 145,000	\$ -	\$ -	\$ 145,000
Construction in progress	573,902	207,292	573,902	207,292
Total capital assets, not being depreciated	718,902	207,292	573,902	352,292
Capital assets, being depreciated:				
Land improvements and infrastructure	8,206,156	1,614,642	-	9,820,798
Buildings	45,472,622	1,416,424	-	46,889,046
Furniture and equipment	4,300,997	222,170	(1,049,510)	3,473,657
Library books	5,087,349	18,494		5,105,843
Total capital assets, being depreciated	63,067,124	3,271,730	(1,049,510)	65,289,344
Less accumulated depreciation for:				
Land improvements and infrastructure	4,031,196	364,576	-	4,395,772
Buildings	19,248,041	1,914,965	-	21,163,006
Furniture and equipment	3,686,967	159,876	(1,039,696)	2,807,147
Library books	5,016,588	35,598		5,052,186
Total accumulated depreciation	31,982,792	2,475,015	(1,039,696)	33,418,111
Total capital assets, being depreciated, net	31,084,332	796,715	(2,089,206)	31,871,233
Capital assets, net	<u>\$ 31,803,234</u>	\$ 1,004,007	<u>\$ (2,089,206)</u>	<u>\$ 32,223,525</u>

In addition to the capital assets reported above, the College reports net capital assets of its discretely presented component units in the amount of \$14,992,947.

*Jefferson County Industrial Development Agency*—Capital asset activity for the Jefferson County Industrial Development Agency for the year ended December 31, 2022 was as follows:

	Balance 10/1/2021	Additions	Deletions	Balance 12/31/2022
Capital assets, not being depreciated:				
Land and land improvements	\$ 1,147,516	\$ 126,578	\$ -	\$ 1,274,094
Construction in progress	880,131	2,263,083	2,555,222	587,992
Total capital assets, not being depreciated	2,027,647	2,389,661	2,555,222	1,862,086
Capital assets, being depreciated:				
Equipment	89,803	6,511	-	96,314
Buildings	1,567,415	2,533,606	-	4,101,021
Total capital assets, being depreciated:	1,657,218	2,540,117		4,197,335
Total accumulated depreciation	1,134,994	98,109		1,233,103
Total capital assets, being depreciated, net	522,224			2,964,232
Capital assets, net	<u>\$ 2,549,871</u>	\$ 2,389,661	<u>\$ 2,555,222</u>	\$ 4,826,318

# 5. ACCRUED LIABILITIES

Accrued liabilities reported by the County at December 31, 2022 were as follows:

				Enterprise
	Gov	ernmental F	unds	Fund
			Total	Solid
		Nonmajor	Governmental	Waste
	General	Funds	Funds	Management
Salaries and employee benefits	\$ 1,031,199	\$ 126,025	\$ 1,157,224	<u>\$ 16,953</u>

### 6. PENSION OBLIGATIONS

#### Plan Description and Benefits Provided

*Employees' Retirement System*—The County and the College participate in the New York State and Local Employees' Retirement System ("ERS"), a cost-sharing multiple-employer retirement system (the "System"). The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the "Fund"), which was established to hold all assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The System is included in the State's financial report as a pension trust fund. That report, including information with regards to benefits provided, may be found at www.osc.state.ny.us /retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory, except for employees who joined the ERS after July 27, 1976 who contribute three percent (3%) of their salary for the first ten years of membership, and employees who joined on or after January 10, 2010, who generally contribute three percent (3%) to three and one half percent (3.5%) of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier VI vary based on a sliding salary scale. The Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31.

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**—At December 31, 2022, the County reported the liability shown below for their proportionate share of the net pension liability for ERS. The net pension liability was measured as of March 31, 2022. The total pension liability used to calculate the net pension liability was determined by actuarial valuations as of April 1, 2020, with update procedures used to roll forward the total net pension liability to the measurement date. The County's proportion of the net pension liability was based on projections of the County's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. This information was provided by the System in reports provided to the County.

	ERS				
	Governmental Activities		Busines Acti	• •	
Measurement date		March 31	, 2022		
Net pension liability	\$	158,196	\$	2,454	
County's portion of the Plan's total net pension liability	0.15	5422947%	0.0028	047%	

For the year ended December 31, 2022, the County recognized pension expense of \$5,147,080 and \$72,188 for the governmental and business-type activities, respectively. At December 31, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources shown in the chart below.

	Governmental Activities		Business-type Activity		Governmental Activities		Business-typ Activity	
Differences between expected and								
actual experiences	\$	954,793	\$	14,737	\$	-	\$	-
Changes of assumptions		21,040,709		324,755		355,039		5,480
Net difference between projected and actual earnings on pension plan investments		_		_		41,284,691		637,213
Changes in proportion and differences						11,201,091		037,213
between the County's contributions and								
proportionate share of contributions		1,353,687		20,894		2,994,658		46,221
County contributions subsequent								
to the measurement date		570,223		8,801		-		-
Total	\$	23,919,412	\$	369,187	\$	44,634,388	\$	688,914

The County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as shown below:

	ERS				
	Governmental Business-t				
Year Ending December 31,	Activities	Activity			
2023	\$ (3,822,862)	\$ 59,0	04		
2024	(5,583,542)	(86,1	80)		
2024	(11,984,704)	(184,9	79)		
2025	(1,747,562)	(26,9)	73)		

Actuarial Assumptions—The total pension liabilities as of the measurement date were determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liabilities to the measurement date. The actuarial valuation used the following actuarial assumptions:

ERS
March 31, 2022
April 1, 2021
5.9%
4.4%
April 1, 2015-
March 31, 2020
2.7%
1.4%

Annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2020. The actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized on the following page.

	ERS				
	Target Allocation	Long-Term Expected Real Rate of Return			
Measurement date	March 31, 2022				
Asset class:					
Domestic equity	32.0 %	3.3 %			
International equity	15.0	5.9			
Private equity	10.0	6.5			
Realestate	9.0	5.0			
Opportunistic/absolute return strategy	3.0	4.1			
Credit	4.0	3.8			
Real assets	3.0	5.8			
Fixed income	23.0	-			
Cash	1.0	(1.0)			
Total	100.0 %				

**Discount Rate**—The discount rate used to calculate the total pension liabilities was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-

term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption— The chart below presents the County's proportionate share of the net pension liability/(asset) calculated using the discount rate of 5.9%, as well as what the County's proportionate share of the net pension liabilities would be if they were calculated using a discount rate that is one percentage-point lower (4.9%) or one percentage-point higher (6.9%) than the current assumption.

	1% Decrease (4.9%)		Current ssumption (5.9%)	1% Increase (6.9%)
Governmental Activities:				
Employer's proportionate share of the net pension liability/(asset) Business-type Activity:	\$ 32,362,993	\$ (	12,607,626)	\$ (50,297,737)
Employer's proportionate share of the net pension liability/(asset)	\$ 499,510	\$	(194,594)	\$ (776,326)

*Pension Plan Fiduciary Net Position*—The components of the current-year net pension liabilities of the employers as of the valuation dates are summarized on the following page.

	(Dollars in Thousands)
	ERS
Valuation date	April 1, 2020
Employers' total pension liability	\$ 223,874,888
Plan fiduciary net position	232,049,473
Employers' net pension liability	<u>\$ (8,174,585)</u>
	\$ (8,174,585)
System fiduciary net position as a	
percentage of total pension liability	103.7%

#### **Discretely Presented Component Units**

*Jefferson Community College*—The College participates in the ERS and the Teachers' Retirement System ("TRS").

#### Plan Description and Benefits Provided

*Employees' Retirement System*—The College participates in the ERS. The plan description is the same as disclosed previously within this footnote.

**Teachers' Retirement System**—The College participates in the New York State Teachers' Retirement System ("TRS"). This is a cost-sharing multiple-employer retirement system. TRS provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and Retirement and the New York State Retirement and Social Security Law ("NYSRSSL"). TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York State Public Schools and

BOCES who elect to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial Report which can be found on TRS' website at www.nystrs.org.

Plan members who joined the TRS before July 27, 1976, are not required to make contributions. Those joining after July 27, 1976 are required to contribute three percent (3.0%) to three and one half percent (3.5%) of their annual salary. Employees in the System more than ten years are no longer required to contribute. Pursuant to Article 11 of the Education Law, rates are established annually by the New York State Teachers' Retirement Board.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**—At August 31, 2022, the College reported the following liabilities for its proportionate share of the net pension liability for each of the Systems. The net pension liability was measured as of March 31, 2022 for ERS and June 30, 2022 for TRS. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation as of April 1, 2019 for ERS and June 30, 2020 for TRS. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by ERS and TRS in reports provided to the College, as shown on the following page.

		TRS		ERS
Measurement date	Ju	ne 30, 2021	M	arch 31, 2022
Net pension (asset)/liability	\$	432,776	\$	(1,380,064)
The College's portion of the Plan's total net pension (asset)/liability	•	0.022554%	•	0.0168824%

For the year ended August 31, 2022, the College recognized pension expense of \$617,082 for TRS and a pension (income) of \$16,301 for ERS. At August 31, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources shown below:

	Deferred Outflows of Resources				flows ces			
		TRS		ERS	TRS			ERS
Differences between expected and								
actual experiences of economic and	\$	152 100	¢	104 514	¢	(9, 677)	¢	(125 561)
demographic assumptions	Ф	453,498	\$	104,514	Ф	(8,672)	\$	(135,561)
Changes in assumptions		839,519		2,303,172		(174,336)		(38,863)
Net difference between projected and								
actual earnings on pension plan investments		559,192		-		-	(	(4,519,130)
Changes in proportion and differences								
between the College's contributions								
and proportionate share of contributions		276,277		148,178		(18,232)		(327,803)
College contributions subsequent								
to the measurement date		51,808		211,538		-		-
Total	\$	2,180,294	\$	2,767,402	\$	(201,240)	\$ (	(5,021,357)

The College's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending August 31, 2022. Other amounts reported as deferred inflows of resources and deferred outflows of resources related to ERS and TRS will be recognized as pension expense below:

Year Ending August 31,	 TRS		ERS
2023	\$ \$ 400,282		(413,197)
2024	225,543		(566,405)
2025	(9,016)		(1,214,899)
2026	1,137,154		(270,992)
2027	161,442		-
Thereafter	11,841		-

*Actuarial Assumptions*—The pension liabilities as of the measurement dates were determined by using actuarial valuation dates as noted below with update procedures used to roll forward the total pension liabilities to the measurement dates. The actuarial valuations used the following actuarial assumptions, as shown on the following page.

	TRS	ERS
Measurement date	June 30, 2022	March 31, 2022
Actuarial valuation date	June 30, 2020	April 1, 2020
Interest rate	6.95%	5.90%
Salary scale	1.95%-5.18%	4.40%
Decrement tables	July 1, 2015 -	April 1, 2015 -
	June 30, 2020	March 31, 2015
Inflation rates	2.4%	2.7%

For TRS, annuitant mortality rates are based on July 1, 2015-June 30, 2020. System's experience with adjustments for mortality improvements based on Society of Actuaries Scale AA. Best estimates of arithmetic real rates of return for each major asset class included in the Systems' target asset allocation is summarized below:

			Long-Terr	n Expected		
	Target Allo	cation	Real Rate of Return			
	TRS	ERS	TRS	ERS		
Measurement date			June 30, 2021	March 31, 2021		
Asset class:						
Domestic equities	32.0 %	33.0 %	4.1 %	6.8 %		
International equities	15.0	16.0	6.3	7.6		
Global equities	0.0	4.0	0.0	7.1		
Private equity	10.0	11.0	6.8	10.0		
Real estate	9.0	9.0	9.0	5.0		
Fixed Income	23.0	4.0	0.0	3.6		
Domestic fixed income securities	0.0	16.0	1.3	1.3		
Global bonds	0.0	2.0	0.0	0.8		
High-yield bonds	0.0	0.0	0.0	3.8		
Opportunistic portfolio	3.0	3.0	4.5	4.5		
Credit	4.0	0.0	5.9	0.0		
Real assets	3.0	6.0	3.8	3.3		
Bonds and mortgages	2.0	23.0	5.9	0.0		
Cash	1.0	1.0	(0.2)	0.5		
Total =	100.0 %	100.0 %				

**T** 

**Discount Rate**—The discount rate used to calculate the total pension liability was 5.9% for ERS and 6.95% for TRS for the year ending August 31, 2022. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension (asset)/liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption— The chart below presents the College's proportionate share of the net pension liability/(asset) calculated using the discount rate of 6.95% for TRS and 5.90% for ERS at August 31, 2022, as well as what the College's proportionate share of the net pension liability/(asset) would be if they were calculated using a discount rate that is one percentage-point lower (5.95% for TRS and 4.9% for ERS) or one percentagepoint higher (7.95% for TRS and 6.9% for ERS) than the current rate.

	1%	Current	1%
	Decrease	Assumption	Increase
TRS	(5.95%)	(6.95%)	(7.95%)
Employer's proportionate share of the net pension liability/(asset)	\$ 3,990,429	\$ 432,779	\$ (2,559,180)
	1%	Current	1%
	Decrease	Assumption	Increase
ERS	(4.9%)	(5.9%)	(6.9%)
Employer's proportionate share			

of the net pension liability/(asset) \$ 3,552,269 \$ 1,380,064 \$ 5,505,722 **Pension Plan Fiduciary Net Position**—The components of the current-year net pension liabilities of the employers as of the valuation dates, were as follows:

	(Dollars in Thousands)							
	TRS	ERS	Total					
Valuation date	June 30, 2022	March 31, 2022						
Employers' total pension liability	\$ 133,883,474	\$ 223,874,888	\$ 357,758,362					
Plan fiduciary net position	131,964,582	232,049,473	364,014,055					
Employers' net pension (asset)/liability	\$ 1,918,892	\$ (8,174,585)	<u>\$ (6,255,693</u> )					
System fiduciary net position as a percentage	2							
of total pension liability	98.6%	103.7%	101.7%					

#### 7. OTHER POSTEMPLOYMENT BENEFITS ("OPEB") OBLIGATION

*Plan Description and Benefits Provided*—The County may pay for a portion of eligible retirees' health insurance dependent upon such factors as age, years of service and associated group or union. While benefits change over time as union contracts are renegotiated, current benefits are as shown below.

- (1) CSEA—An employee must be eligible to retire under NYSERS and have at least 10 years of service with the County. For retirees hired prior to January 1, 1999, the County pays for 100% of the medical premiums for single and family coverage. For employees hired between January 1, 1999 and December 31, 2007, the County pays 50% of medical premiums for employees with between 10 and less than 15 years of service, 75% of premiums with 15 years but less than 20 years of service and 100% for employees with 20 or more years of service. For employees hired on or after January 1, 2008, the County pays medical premiums for 25% of the cost for those with 10 years of service but less than 15 years, 50% for those with 15 years of service but less than 20 years and 75% for those with 20 or more years of service.
- (2) Management—An employee must be eligible to retire under NYSERS and have at least 10 years of service with the County. For retirees hired prior to January 1, 1998, the County pays 100% of medical premiums for single and family coverage. For employees hired between January 1, 1998 and December 31, 2005, the County pays 50% of medical premiums for employees with between 10 and less than 15 years of service, 75% of premiums with 15 years but less than 20 years of service and 100% for employees with 20 or more years of service. For employees hired on or after January 1, 2006, the County pays medical premiums for 25% of the cost for those with 10 years of service but less than 15 years, 50% for those with 15 years of service but less than 20 years and 75% for those with 20 or more years of service.

- (3) Deputy Sheriff—An employee must be eligible to retire under NYSERS and have at least 10 years of service with the County. For retirees hired prior to January 1, 1998, the County pays 100% of medical premiums for single and family coverage. For employees hired between January 1, 1998 and December 31, 2006, the County pays 50% of medical premiums for employees with between 10 and less than 15 years of service, 75% of premiums with 15 years but less than 20 years of service and 90% for employees with 20 or more years of service. For employees hired on or after January 1, 2007, the County pays medical premiums for 20% of the cost for those with 10 years of service but less than 15 years, 30% for those with 15 years of service but less than 20 years and 70% for those with 20 or more years of service.
- (4) Corrections/Dispatch—An employee must be eligible to retire under NYSERS and have at least 10 years of service with the County. For retirees hired prior to January 1, 2001, the County pays 100% of medical premiums for single and family coverage. For employees hired between January 1, 2001 and December 31, 2007, the County pays 50% of medical premiums for employees with between 10 and less than 15 years of service, 75% of premiums with 15 years but less than 20 years of service and 90% for employees with 20 or more years of service. For employees hired on or after January 1, 2008, the County pays medical premiums for 25% of the cost for those with 10 years of service but less than 15 years, 50% for those with 15 years of service but less than 20 years and 75% for those with 20 or more years of service.

*Employees Covered by Benefit Terms*—At December 31, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiairies currently receiving benefit payments	691
Active employees	598
Total	1,289

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or "earned"), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability ("AAL") under GASB Statement No. 45.

## Total OPEB Liability

The County's total OPEB liability for governmental activities and business-type activity of \$338,587,953 and \$6,381,387, respectively, was measured as of December 31, 2021, and was determined by an actuarial valuation as of January 1, 2022.

Actuarial Methods and Assumptions—Calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the employer and the plan members) at the time of the valuation and on the pattern of cost sharing between the employee and plan members. Calculations reflect a long-term perspective, so methods and assumptions used include techniques that are designed to reduce short-term volatility.

In the January 1, 2022 actuarial valuation, the Entry Age Normal over a level percent of salary was used. The single discount rate changed from 2.25% to 4.31% effective December 31, 2022. The salary scale used is based on the New York State Employees Retirement System and Police and Fire Retirement System which vary by age. Mortality rates are based on the SOA Pub-2010 General Headcount Mortality Table fully generational using scale MP-2021 or Disabled Retiree Mortality Table fully generational using MP-2021. The 2020 New York State Employees Retirement System and Police and Fire Retirement System rates were used for turnover and retirement rates. In order to estimate the change in the cost of healthcare,

the actuaries initial healthcare cost trend rate used is 7.5%, while the ultimate healthcare cost trend rate is 4.5%.

*Changes in the Total OPEB Liability*—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	Total OPEB Liability				
	C	Governmental	Business-type		
		Activities	Activity		
Balances at December 31, 2020	\$	509,090,409	\$	9,013,025	
Changes for the year:					
Service cost		14,856,305		229,301	
Interest		11,682,169		180,310	
Changes of assumptions		(130,493,673)		(2,014,118)	
Differences between expected and actual experience		(54,727,452)		(844,697)	
Contributions-employer		(11,819,805)		(182,434)	
Net changes		(170,502,456)		(2,631,638)	
Balances at December 31, 2021	\$	338,587,953	\$	6,381,387	

*Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate*—The discount rate assumption can have an impact on the OPEB liability. The following table presents the effect of a 1% change in the discount rate assumption would have on the OPEB liability:

	•	Decrease (3.31%)	D	iscount Rate (4.31%)	 Increase (5.31%)
Governmental activities:					
OPEB liability	\$	288,911,454	\$	338,587,983	\$ 404,427,333
Business-type activity					
OPEB liability	\$	4,459,234	\$	6,381,387	\$ 6,242,177

Additionally, healthcare costs can be subject to considerable volatility over time. The table below presents the effect on the OPEB liability of a 1% change in the initial (7.5%)/ ultimate (4.5%) healthcare cost trend rates.

				Healthcare		
		1%		Cost Trend		1%
		Decrease	Rates			Increase
	(6	5% / 3.5%)	(7.5% / 4.5%)		(8	8.5% / 5.5%)
Governmental activities:						
OPEB liability	\$	425,634,751	\$	509,090,409	\$	620,499,166
Business-type activity:						
OPEB liability	\$	6,603,740	\$	9,013,025	\$	9,627,069

*Funding Policy*—Authorization for the County to pay a portion of retiree health insurance premiums was enacted through various union contracts as specified above, which were ratified by the County's Board of Legislators. The County recognizes the cost of providing these benefits by expensing the annual insurance premiums when invoiced by the health insurance provider. County governmental activities and business-type activity contributed \$11,819,841 and \$182,434, respectively, for the fiscal year ended December 31, 2022.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—The County reports deferred outflows of resources and deferred inflows of resources due to differences during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability are required to be determined. The table below presents the County's deferred outflows and inflows of resources at December 31, 2022.

	Deferred Outflows of Resources			Deferred Inflows of Resources			
	Governmental Business-type Activities Activity		Governmental Activities		Business-type Activity		
Differences between expected and actual experiences	\$ 23,237,632	\$	358,664	\$	68,529,890	\$	1,057,732
Changes of assumptions	 48,952,422		755,561		18,344,455		283,139
Total	\$ 72,190,054	\$	1,114,225	\$	86,874,345	\$	1,340,871

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending	G	Governmental		Business-type			
December 31,		Activities		Activity			
2023	\$	(20,183,053)	\$	(311,517)			
2024		(22,334,325)		(344,721)			
2025		(15,276,713)		(235,790)			
2026		(24,500,015)		(378,148)			
2027		(30,870,186)		(476,469)			
Thereafter		-		-			

## **Discretely Presented Component Units**

# Jefferson Community College

*Plan Description*—The College's defined benefit OPEB plan, provides OPEB for all permanent full-time employees of the College. The plan is a single-employer defined benefit OPEB plan administered by the College. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the College Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Employees Covered by Benefit Terms*—At August 31, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiairies currently receiving benefit payments	206
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	169
Total covered employees	375

*Total OPEB Liability*—The College's total OPEB liability of \$42,605,348 was measured as of August 31, 2022, and was determined by an actuarial valuation as of that date.

Actuarial Methods and Assumption—The actuarial cost method used to calculate the costs of the Plan for age, disability, vested and surviving spouse's benefits is known as the Projected Unit Credit Actuarial Cost Method. Under this method, each participant's projected benefit is calculated at all possible ages based on the Plan provisions as well as the initial date and actuarial assumptions. The actuarial assumptions included annual healthcare cost trend rate of 6.75% initially, reduced by decrements to an ultimate rate of 3.784% after ten years. The discount rate as of September 1, 2021 and August 31, 2022 was 1.95% and 3.91% per year compounded annually, respectively. This is the rate used to discount future benefit liabilities into today's dollars. The College's unfunded actuarial accrued liability is being amortized as a level dollar amount over a 30 year period.

*Changes in the Total OPEB Liability*—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	Total OPEB Liability		
Balances at 8/31/2021	\$	53,140,997	
Changes for the year:			
Service cost		1,407,899	
Interest		1,048,041	
Changes of assumptions		(11,385,138)	
Difference between expected and actual experience		-	
Benefit payments		(1,606,451)	
Net changes		(10,535,649)	
Balances at 8/31/2022	\$	42,605,348	

*Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate*—The discount rate assumption can have an impact on the OPEB liability. The following table presents the effect of a 1% change in the discount rate assumption would have on the OPEB liability:

	1%	Current		1%
	Decrease	D	iscount Rate	Increase
	 (2.91%)		(3.91%)	 (4.91%)
OPEB liability	\$ 48,907,545	\$	42,605,348	\$ 37,453,854

Additionally, healthcare costs can be subject to considerable volatility over time. The table on the following page presents the effect on the OPEB liability of a 1% change in the current rate of 3.78% of healthcare cost trend rates.

	1%	(	Cost Trend	1%
	Decrease		Rates	Increase
	(4.75%)		(5.75%)	 (6.75%)
OPEB liability	\$ 36,366,809	\$	42,605,348	\$ 50,453,755

*Funding Policy*—The obligations of the Plan members, employers and other entities are established by action of the College pursuant to applicable collective bargaining and employment agreements. The required contribution rates of the employer and the members vary depending on the applicable agreement. The College currently contributes enough money to the Plan to satisfy current obligations on a pay-as-yougo basis. For fiscal year 2022, the College contributed \$1,606,451 for current premiums. Plan members receiving benefits may be required to contribute to the Plan depending on date of hire. The costs of administering the plan are paid by the College.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—For the year ended August 31, 2022, the College recognized OPEB expense of \$1,044,155. At August 31, 2022, the College reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Differences between expected and actual experience	\$ 1,632,915	\$ 18,418,243
Changes of assumptions	10,149,840	10,525,847
Total	\$ 11,782,755	\$ 28,944,090

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending August 31,								
2023	\$	3,140,142						
2024		3,140,142						
2025		3,125,557						
2026		3,659,315						
2027		3,029,895						
Thereafter		1,066,284						

# 8. DEFERRED COMPENSATION PLAN

On October 1, 1997, the New York State Deferred Compensation Board (the "Board") created a Trust and Custody agreement making JP Morgan Chase Bank the Trustee and Custodian of the Deferred Compensation Plan (the "Plan"). As the Board is no longer the trustee of the Plan, the Plan no longer meets the criteria for inclusion in New York State's financial statements. Therefore, municipalities which participate in New York State's Deferred Compensation Plan are no longer required to record the value of

the Plan assets. The County participates in the Plan which is administered for them by Nationwide Retirement Solutions.

### 9. RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; business interruption; errors or omissions; injuries to employees; and natural disasters. The County assumes the liability for most risks including, but not limited to, property damage, personal injury liability, employee health insurance, and workers' compensation. The County had also elected to purchase minor policies from commercial insurers to provide for items such as property damage coverage, as well as protection of valuable papers and records; settled claims have not exceeded commercial coverage in a material amount in any of the past three fiscal years. Governmental funds estimated current contingent loss liabilities for property damage, personal injury liability, employee health insurance, and workers' compensation are reported within governmental activities in the government-wide financial statements.

Claims and judgments are recognized when it is probable that an asset has been impaired or a liability has been incurred and the amount of the loss can be reasonably estimated. Such recording is consistent with the requirements of GASB. These liabilities include an estimate of claims that have been incurred but not reported and the effects of both specific, incremental claims adjustment expenditures/expenses and estimated recoveries on unsettled claims, if any.

Business-type fund activity claims and judgments applicable to self-insured claims are recorded as expenses and liabilities in the Enterprise Fund (except workers' compensation, which is only recognized when invoiced from the County).

Claims and judgments reportable as part of the County's governmental activities are recognized as expenditures and fund liabilities in the General Fund when payment is due. Claims and judgments are recorded as a governmental activities long-term liability instead of in the General Fund at December 31, 2022 because they did not meet the criteria for recognition as fund liabilities.

The changes since January 1, 2020

in the reported Governmental Activities for risk financing activities claims and judgments were as follows:

Year	Liability	Claims Claim		Liability		
Ended	Beginning	and		Payments and		End
 December 31,	of Year	Adjustments		Ac	ljustments	of Year
2022	\$ 10,513,821	\$	800,903	\$	925,634	\$ 10,389,090
2021	10,744,587		653,494		884,260	10,513,821
2020	11,087,409		711,234		1,054,056	10,744,587

#### **10. LEASES**

Lease Receivable—The County is a lessor for a non-cancellable lease of tower space. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. As the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the

lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a measurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

The County leases space on a cellphone tower to a third party. The lease was entered into in 2019 for a period of 25 years. As of December 31, 2022, the County has been receiving \$25,500 per year for the first five years of the contract. It is most likely the lease will continue to be renewed in increments of five years each starting at \$28,050 per year in 2024 to \$37,335 in the final five year term beginning in 2039. The County recognized \$24,350 in rental income during the current fiscal year related to this lease. As of December 31, 2022, the County's receivable and deferred inflow for lease payments was \$628,273.

The County leases office space to a third party. The lease was entered into in October 2021 for a period of 10 years. As of December 31, 2022, the County has been receiving monthly payments of \$2,708 for the first five years of the contract. After five years, the payment increases to \$3,250 per month for the remaining five years beginning in October 2026. The County recognized \$23,809 in rental income during the current fiscal year related to this lease. As of December 31, 2022, the County's receivable and deferred inflow for lease payments was \$276,787.

# **11. INSTALLMENT PURCHASE**

In 2017, the County entered into a capital lease with Bank of America Public Capital Corporation for the purpose of acquiring, installing and implementing equipment related to the emergency communications project. The original lease amount was \$7,974,153. The installment agreement has a 10 year term with an interest rate of 2.14 percent with a maturity of April 14, 2027. As of December 31, 2022, the remaining balance on the agreement was \$2,893,229.

The future minimum installment payments are shown below:

Year Ending		
December 31,	Principal	Interest
2023	619,211	58,593
2024	632,527	45,278
2025	646,130	31,675
2026	660,025	17,781
2027	335,336	3,564
Total	\$ 2,893,229	<u>\$ 156,891</u>

The County has purchased assets in the amount of \$7,921,096 with the proceeds of the lease. Accumulated depreciation has been recorded in the amount of \$957.662.

### **12. JOINT VENTURE/LONG-TERM RECEIVABLE**

The County has entered into an intermunicipal agreement with the City of Watertown, New York (the "City") for the operation of a Public Safety Facility. The County receives a minimum lease payment annually from the City based on the prorated share of square footage utilized by the City. For its prorated share of costs for operation and maintenance in 2022, the City was billed \$143,510 for the lease agreement as well as \$21,537 for joint services. These payments are offset by a percentage of eligible costs incurred by the City.

## **13. LONG-TERM LIABILITIES**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as noncurrent liabilities in the statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources. Further, the unmatured principal of general long-term debt does not require current appropriations and expenditure of governmental fund financial resources.

The County's outstanding long-term liabilities include serial bonds, compensated absences, capital lease, claims and judgments, other postemployment benefits and net pension liabilities.

The following is a summary of changes in the County's long-term liabilities for the year ended December 31, 2022:

	Balance 1/1/2022	Additions	]	Decreases	Balance 12/31/2022	Due Within Dne Year
Governmental activites:						
Serial bonds	\$ 16,900,000	\$ -	\$	1,185,000	\$ 15,715,000	\$ 1,200,000
Unamortized premium	 212,108	 -		15,912	 196,196	 15,912
Net bonds payable	17,112,108	-		1,200,912	15,911,196	1,215,912
Compensated absences	2,412,433	2,693,757		2,790,640	2,315,550	115,778
Capital lease	3,499,405	-		606,176	2,893,229	606,176
Claims and judgments	3,002,602	800,903		925,634	2,877,871	-
Other postemployment benefits	509,090,409	26,538,474		197,040,930	338,587,953	-
Net pension asset*	 158,196	 -		12,765,819	 (12,607,623)	 -
Total governmental activities	\$ 535,275,153	\$ 30,033,134	\$	215,330,111	\$ 349,978,176	\$ 1,937,866
Business type activity:						
Compensated absences	\$ 31,677	\$ 39,645	\$	32,252	\$ 39,070	\$ 1,954
Other postemployment benefits	9,013,025	409,611		3,041,249	6,381,387	-
Net pension liability*	 2,454	 -		197,048	 (194,594)	 -
Total business-type activity	\$ 9,047,156	\$ 449,256	\$	3,270,549	\$ 6,225,863	\$ 1,954

(\*reductions to the net pension asset are shown net of additions.)

A default will have occurred if the payment of principal or interest are not paid when due and payable. Upon default in payment in full of the principal or interest on the bonds, a holder of such defaulted bond has a contractual right to sue the County of the amount due thereon. The County does not have any lines of credit.

**Bonds Payable**—The County borrows money in order to acquire land or equipment or construct buildings and improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities, which are full faith and credit debt of the local government, are recorded in the statement of net position. The provision to be made in future budgets for capital indebtedness represents the amount, exclusive of interest, authorized to be collected in future years from taxpayers and others for liquidation of the long-term liabilities.

	Year of	Amount of								
	Issue/	Original	Interest	Balance						Balance
Description	Maturity	Issue	Rate (%)	 1/1/2022	Additions		Р	ayments	12/31/2022	
2017 Bond	2017/2037	4,706,500	2.25-3.00%	\$ 4,019,000	\$	-	\$	202,000	\$	3,817,000
2020 Bond	2020/2031	5,000,000	1.00-1.50%	4,570,000		-		435,000		4,135,000
Issued on behalf of										
Jefferson Community	College									
2015 Bond	2015/2035	7,000,000	2.00-3.50%	5,315,000		-		320,000		4,995,000
2017 Bond	2017/2037	1,500,000	2.00-3.50%	1,276,000		-		63,000		1,213,000
2020 Bond	2020/2031	1,885,000	1.00-1.50%	 1,720,000		-		165,000		1,555,000
Total				\$ 16,900,000	\$	-	\$	1,185,000	\$	15,715,000

*Premiums on Serial Bonds*—The County's premiums are being amortized on a straight-line basis over the life of the related bonds. The total unamortized premiums as of December 31, 2022 was \$196,196.

*Compensated Absences*—Represents the value of earned and unused portion of the liability for compensated absences and is liquidated in various funds.

*Installment Purchase*—As explained in Note 11, the County obtained a lease for \$7,974,153. The lease has a 10 year term with an interest rate of 2.14 percent with a maturity of April 14, 2027. The balance at December 31, 2022 was \$2,893,230.

*Claims and Judgments*—As further discussed in Note 8, the County is self-insured. Liabilities are established for workers' compensation and general claims in accordance with GASB requirements. Estimated long-term contingent loss liabilities in the governmental fund types have been reported as long-term liabilities in the government-wide financial statements. The Proprietary Fund has no loss contingency liability except workers' compensation which is recognized when invoiced from the County.

**Other Postemployment Benefits ("OPEB") Obligation**—As explained in Note 6, the County provides health insurance coverage for retirees. The County's annual postemployment benefit ("OPEB") cost is calculated based in the annual required contributions of the employer, an amount actuarially determined in accordance with the parameters of GASB. The long-term OPEB liability is estimated to be \$339,725,806 and \$5,243,533 for governmental activities and business type activity, respectively, at December 31, 2022.

*Net Pension Asset/Liability*—The County reports a liability for its proportionate share of the net pension asset/liability for the Employee's Retirement System. The net pension asset is estimated to be \$12,607,623 and \$194,594 for governmental activities and business-type activity, respectively. Refer to Note 6 for additional information related to the County's net pension liability.

*Constitutional Debt Limit*—Outstanding bond indebtedness aggregated \$15,715,000, all of which was subject to the constitutional debt limit and represented approximately 2.67% of its debt limit.

					Governme	ntal Activities					
							C	Other		Net	
Y	ear Ending	Bonds	Unamortized	Compensated	Capital	Claims and	Poster	nployment		ension	
D	ecember 31,	Payable	Premium	Absences	Lease	Judgments	Be	enefits	Li	ability	 Total
	2023	1,200,000	15,912	-	619,211	-	\$	-	\$	-	\$ 1,835,123
	2024	1,225,000	15,912	-	632,527	-		-		-	1,873,439
1	2025	1,250,000	15,912	-	646,130	-		-		-	1,912,042
	2026	1,275,000	15,912	-	660,025	-		-		-	1,950,937
	2027	1,300,000	15,912	-	335,336	-		-		-	1,651,248
	2028-2032	6,220,000	74,279	-	-	-		-		-	6,294,279
	2033-2037	3,245,000	42,357	-	-	-		-		-	3,287,357
	Thereafter			2,379,862		2,877,871	33	39,725,806	12	2,607,612	 357,591,151
		\$ 15,715,000	\$ 196,196	\$ 2,379,862	\$ 2,893,229	\$ 2,877,871	\$ 33	39,725,806	\$ 12	2,607,612	\$ 376,395,576

The following is a maturity schedule of the County's indebtedness:

Interest requirements on serial bonds and the capital lease are as follows:

Year Ending	Serial	Installment	
December 31,	Bonds	Purchase	 Total
2023	353,719	58,593	\$ 412,312
2024	332,518	45,278	377,796
2025	309,156	31,675	340,831
2026	285,206	17,781	302,987
2017	260,656	3,567	264,223
2028-2032	885,513	-	885,513
2033-2037	217,694		 217,694
Total	\$ 2,644,462	<u>\$ 156,894</u>	\$ 2,801,356

### **Discretely Presented Component Units**

*Jefferson Community College*—The College and its component units' long-term debt balances for the year ended August 31, 2022 were as follows:

	Balance				Balance	Du	ue Within
	 9/1/2021	 Additions	Ľ	Decreases	 8/31/2022	0	ne Year
Compensated absences	\$ 512,822	\$ -	\$	71,244	441,578	\$	-
Interest rate swap	1,813,014	419,883		1,813,014	419,883		-
Reserve payable	80,464	-		16,500	63,964		-
Bonds payable	19,860,000	-		458,756	19,401,244		450,000
Notes payable	1,034,041	-		241,473	792,568		217,272
Lease liability	1,426,210	-		384,755	1,041,455		404,668
Other postemployment benefits	53,140,997	2,455,940		12,991,589	42,605,348		-
Net pension liability	 -	 432,776		-	 432,776		
Total	\$ 77,867,548	\$ 3,308,599	\$	15,977,331	\$ 65,198,816	\$1	,071,940

Bonds Payable—Bonds payable reported by the College represents amounts issued by its component units.

*Notes Payable*—In 2011, the College entered into an Energy Performance Contract Municipal Lease/Purchase Agreement with Municipal Leasing Consultants. The project includes the replacement of six boilers and campus-wide lighting improvements. The estimated value of the capital improvements at the completion of the project and at the inception of the lease is \$1,311,822. In 2022, this agreement required a payment of \$164,755, including the interest at 5.44%. The annual payment increases at a rate of 3.5%, through January 2024, the final payment of \$43,443 will be due in January 2025. The balance as of August 31, 2022 is \$357,517.

During the year ended August 31, 2017, the College entered into a Lease/Purchase Agreement with Jefferson Community College Foundation, Inc., a discretely presented component unit, for a 2,150 square foot clinical facility on the College's campus. The Lease/Purchase Agreement at the inception of the lease amounted to \$498,798 which covered all costs incurred to construct the building. Balance at August 31, 2022 is \$314,459, with payment terms of 15 years at 5.50%. The agreement states that upon completion of payments, the Foundation will relinquish any title or ownership to the College.

During the year ended August 31, 2020, the College entered into an installment purchase agreement with a financing company for multiple computers. The installment purchase agreement at the inception of the lease amounted to \$201,413. Balance at August 31, 2022 is \$120,592, with payment terms of five years at 5.47%.

The future minimum obligations under capital leases at August 31, 2022 are as follows:

Year Ending						
August 31,	Principal					
2023	\$	217,272				
2024		235,142				
2025		114,953				
2026		33,084				
2027		34,904				
Thereafter		157,213				
Total	\$	792,568				

**Other Postemployment Benefits**—As explained in Note 6, the College provides health insurance coverage for retirees. The College's annual postemployment benefit ("OPEB") cost is calculated based in the annual required contributions of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pension*. The estimated long-term OPEB liability is estimated to be \$42,605,348 at August 31, 2022.

*Jefferson County Industrial Development Agency*—The Agency's long-term debt balances can be summarized as follows.

Grant repayment of 40% of the Industrial Access project due to the New York State Department of Transportation. Payments are to start five years from project completion; however, as of December 31, 2022, the project is partially completed.

Secured notes payable due to the Local Development Corporation of the City of Watertown, interest is due quarterly at 4.0%.

New York State Department of Transportation	\$ 180,160
Total notes payable	180,160
Less: current portion	 -
Long-term portion	\$ 180,160

The Agency's long-term debt activity for the year ended December 31, 2022:

	В	alance					В	alance	Dı	ue Within
	9/	30/2021	Ado	lition	Deci	eases	12	/31/2022	C	ne Year
Notes payable	\$	180,160	\$	-	\$	-	\$	180,160	\$	-

#### 14. NET POSITION AND FUND BALANCE

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

• *Net Investment in Capital Assets*—This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

Governmental Activities		
Capital assets, net of accumulated depreciation		\$ 167,544,736
Related debt:		
Serial bonds issued	\$ 15,715,000	
Unamortized bond premium	196,196	
Installment Purchase	(2,893,230)	
Less: Serial bonds issued on behalf of		
Jefferson Community College	7,763,000	
Less: Unamortized bond premium on serial		
bonds issued on behalf of Jefferson Comm College	104,309	
Less: Unspent serial bond proceeds	4,061,878	 24,947,153
Net investment in capital assets		\$ 192,491,889
Business-Type Activity		
Capital assets, net of accumulated depreciation		\$ 3,235,159
Related debt:		
Less: Interfund loan	\$ 300,000	 300,000
Net investment in capital assets	 	\$ 3,535,159

• **Restricted**—This category presents external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

A Capital Reserve Fund/Solid Waste Management net position restriction is reported in the County's Proprietary Fund and was established by the County Board of Legislators within the Solid Waste Management Enterprise Fund to finance future costs of equipment replacement and capital improvements, including facility reconstruction. By resolution, monies for "the reserve" were taken from those funds equal to the depreciation which had been accumulated. The fund is managed in accordance with section 6-c of the Municipal Law.

• *Unrestricted*—This category represents net assets of the County not restricted for any project or other purpose.

*Fund Balance*—GASB defines the different types of fund balances that a governmental entity must use for financial reporting purposes as the fund balance categories listed below:

• *Nonspendable*—Amount of assets that cannot be spent in the current period because of their form or because they must be maintained intact. As of December 31, 2022, the County had \$3,798,384 of prepaid expenses, \$89,570 of inventory and \$300,000 representing a long term receivable that were classified as nonspendable funds.

• **Restricted**—Amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation. As of December 31, 2022, the County had the restricted fund balances listed below:

		Nonmajor Funds					
		Capital		Road		Debt	
	General	Projects	M	lachinery		Service	
	 Fund	 Fund		Fund		Fund	 Total
Restricted for:							
Workers' compensation	\$ 550,710	\$ -	\$	-	\$	-	\$ 550,710
Unemployment insurance	72,225	-		-		-	72,225
Insurance	1,871,820	-		-		-	1,871,820
Law enforcement and							
prosecution	285,780	-		-		-	285,780
Wireless 911 surcharges	925,161	-		-		-	925,161
Opiod funding	366,083	-		-		-	366,083
Highway equipment	-	-		500,070		-	500,070
Capital projects	-	4,061,878		-		-	4,061,878
Debt service	 -	 -		-		78,161	 78,161
Total restricted fund balance	\$ 4,071,779	\$ 4,061,878	\$	500,070	\$	78,161	\$ 8,711,888

- *Committed*—Amounts that are subject to a purpose constraint imposed by a formal action of the County's highest level of decision-making authority, or by their designated body or official. As of December 31, 2022, the Jefferson County reported \$6,000,000 in committed fund balance to be used to stabilize tax rates in the future in the face of economic downturns or unanticipated expenditures.
- *Assigned*—Amounts that are subject to a purpose constraint that represents an intended use established by the County's Board of Legislators, or by their designated body or official. The purpose of the assignment must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance. As of December 31, 2022, the balances presented below were considered to be assigned.

			N				
		Capital	County	Road	Special		
	General	Projects	Road	Machinery	Grant		
	Fund	Fund	Fund Fund		Fund	Total	
Assigned for:							
Temporary assistance for needy							
families reserve	\$ 643,653	\$ -	\$ -	\$ -	\$ -	\$ 643,653	
Workers' compensation	3,000,000	-	-	-	-	3,000,000	
Compensated absences	2,334,923	-	-	-	-	2,334,923	
Risk retention	3,000,000	-	-	-	-	3,000,000	
Encumbrances	883,770	10,511,661	4,090	495,852	285,650	12,181,023	
Appropriated for subsequent							
year's expenditures	14,048,476	-	-	-	-	14,048,476	
Capital projects	-	-	-	-	-	-	
County road	-	-	8,193,414	-	-	8,193,414	
Road machinery				3,622,444		3,622,444	
Total assigned fund balance	\$ 23,910,822	\$ 10,511,661	\$ 8,197,504	\$ 4,118,296	\$285,650	\$ 47,023,933	

*Unassigned*—Represents the residual classification of the government's General Fund, and could report a surplus or deficit. As of December 31, 2022, the unassigned fund balance of the General Fund represented a surplus totaling \$50,566,965.

*Order of Fund Balance Spending Policy*—The County's policy is to expend fund balances in the following order: nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year by adjusting journal entries.

*Minimum Fund Balance*—It is the intention of the Board of Legislators to maintain adequate reserves in the General Fund unassigned fund balance equal to two months of General Fund operating expenditures (approximately 16.67% of operating expenditures), net of local sales tax distribution. If the General Fund's fund balance should fall 10% above or below (between 6.67% and 26.67% of operating expenditures) the level set by the policy, the County Administrator shall recommend increasing or decreasing the use of fund balance appropriated in the following year's budget, such that in his estimation over the course of no more than three years, the fund balance will be again within the level set by the fund balance policy. At December 31, 2022, the County's available General Fund balance was 34.1% of General Fund annual operating expenditures, which exceeds the 10% of the level set by the policy.

## **15. INTERFUND BALANCES AND ACTIVITY**

Interfund receivables and payables are short term in nature and exist because of temporary advances or payments made on behalf of other funds. All interfund balances are expected to be collected/paid within the subsequent year. Interfund transfers are routine annual events for both the budget and accounting process and are necessary to present funds in their proper fund classification.

Transfers are used primarily to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute of budget required to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the fund making payments when due, and (3) move residual cash from closed capital projects.

Interfund receivables, payables, and transfers of the County as of, and for the year ended December 31, 2022 are presented below:

	Interfund							
	Re	ceivables		Payables	Т	ransfers In	Tr	ansfers Out
Governmental Funds:								
General Fund	\$	750,000	\$	-	\$	632,382	\$	21,484,705
Capital Projects Fund		-		119,834		8,198,253		-
Other nonmajor funds		119,834		-		15,094,644		2,440,574
Enterprise Fund:								
Solid Waste Management Fund		-		750,000		-		-
Total	\$	869,834	\$	869,834	\$	23,925,279	\$	23,925,279

The long-term interfund loan balance within the General Fund and the Solid Waste Management Fund consists of a \$1,300,000 loan made during the year ended December 31, 2010. The County will charge the Solid Waste Management Facility an interest rate, on its outstanding debt to the General Fund, equal to the average interest it was receiving at the start of the loan in its interest bearing accounts. On November 22, 2022, the County amended the agreement changing the annual payment to no less than \$50,000 depending on the revenue stream for the year. The current balance on the interfund loan as of December 31, 2022 was \$300,000.

### **16. COMMITMENTS**

*Encumbrances*—Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expended in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

The County considers encumbrances significant if they are in excess of \$100,000. As of December 31, 2022, the significant encumbrances of the County are shown below:

Fund	Purpose	Amount Encumbered			
Governmental Funds:					
General Fund	Automotive Equipment	\$ 167,427			
General Fund	Dump Truck Replacement	\$ 211,036			
Capital Projects Fund	JCC Campus Revitalization	1,387,888			
Capital Projects Fund	Radio Communication System	614,721			
Capital Projects Fund	Road and Bridge Repairs	313,251			
Capital Projects Fund	Airport Improvement Projects	7,156,566			

#### **17. TAX ABATEMENTS**

The County provides tax abatements under several different programs: low income housing, economic assistance to startup or incubator businesses, residential real estate ventures and other commercial and manufacturing projects new to Jefferson County. Part of these abatements are done through the offices of the Jefferson County Industrial Development Agency (the "Agency"). The Agency is authorized and empowered by the provisions of Chapter 1030 of the 1969 Laws of New York, constituting Title 1 of Article 18-A of the General Municipal Law, Chapter 24 of the Consolidated Laws of New York, as amended (the

Enabling Act) and Chapter 77 of the 1974 Laws of New York, as amended, constituting Section 902 of said General Municipal Law.

Abatements are generally for the purpose of reducing the real estate tax burden during the construction period of building residential units as well as a reduction during the early years while occupancy is low. Abatements are usually fifty percent of the actual tax and progresses on a sliding scale over a period of fifteen years until 100% is reached. In commercial and manufacturing, the abatements of real estate taxes range from five to twenty years while the business is being developed. Under agreements made through JCIDA, the following amounts were abated and collected as payments in lieu of taxes in 2022:

	Payments
Taxes	in Lieu of
Abated	Taxes
\$352,182	\$204,705
559,066	205,963
292,966	64,690
<u>\$1,204,214</u>	<u>\$475,358</u>
	<u>Abated</u> \$352,182 559,066 <u>292,966</u>

### **18. CONTINGENCIES**

*Sales Tax Audits*—The State of New York periodically audits its distribution of sales tax revenues to counties throughout the State. Subsequent revisions to the revenues recorded as of December 31, 2022, if any, would be reflected in the operations statement in the year they are calculated.

*Grant and Aid Programs*—The County receives significant financial assistance from numerous federal and state agencies. The receipt of such funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed expenditures resulting from such audits could become a liability of the County. The amount of disallowance, if any, cannot be determined at this time, although the County expects any such amounts to be immaterial.

*Other*—The County is also involved in litigation arising in the ordinary course of its operations. The County believes that its ultimate liability, if any, in connection with these matters will not have a material effect on the County's financial condition or results of operations.

#### **19. SUBSEQUENT EVENTS**

Management has evaluated subsequent events through April 21, 2022, which is the date the financial statements are available for issuance, and have determined there are no subsequent events that require disclosure under generally accepted accounting principles.

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